

FLORIDA HOUSE OF REPRESENTATIVES BILL ANALYSIS

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BILL #: CS/HB 29 TITLE: Pub. Rec. and Meetings/Social Work Licensure Interstate Compact SPONSOR(S): Hunschofsky, Campbell	COMPANION BILL: SB 222 (Harrell) LINKED BILLS: CS/HB 27 Hunschofsky, Koster RELATED BILLS: None
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Committee References

[Health Professions & Programs](#)

15 Y, 0 N, As CS



[Government Operations](#)

17 Y, 0 N



[Health & Human Services](#)

24 Y, 0 N

SUMMARY

Effect of the Bill:

HB 29 creates public record and public meeting exemptions required to implement and administer the Social Work Licensure Interstate Compact (Compact). HB 29 is linked to HB 27, which authorizes Florida to enter into the Compact. The Compact requires member states to share certain licensure and personal identifying information of applicants, protect certain information from public disclosure, and to allow certain meetings to be closed.

The bill makes that the public record and public meeting exemptions are subject to the Open Government Sunset Review Act and shall be repealed on October 2, 2030, unless reenacted by the Legislature.

Fiscal or Economic Impact:

The Department of Health will experience a non-recurring increase in workload associated with updating the License Verification Search Site and data exchange services due to differences in exempt information for current licensees and those practicing under the compact. These costs can be absorbed by current budget authority.

Extraordinary Vote Required for Passage:

The bill requires a two-thirds vote of the members present and voting in both houses of the Legislature for final passage.

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ANALYSIS

EFFECT OF THE BILL:

Social Work Licensure Interstate Compact Public Records and Meetings

The bill creates [public record and public meeting exemptions](#) required to implement and administer the [Social Work Licensure Interstate Compact](#) (Compact). Specifically, the bill exempts from public record requirements a social worker's personal identifying information, other than the social worker's name, licensure information, or licensure number, obtained from the [coordinated data system](#) and held by the Department of Health (DOH) or the Board of Clinical Social Work, Marriage and Family Therapy, and Mental Health Counseling (Board), unless the laws of the state that originally reported the information to the data system authorizes its disclosure. Disclosure under such circumstance is limited to the extent permitted under the laws of the reporting state. (Section [1](#))

The bill creates a public meetings exemption to allow meetings, or a portion of a meeting, held by the [Social Work Licensure Compact Commission](#) (Commission), the Commission's executive committee, or any other committees of the Commission to convene in a closed meeting when discussing matters specifically exempted from disclosure by

STORAGE NAME: h0029f.HHS

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federal or state law. The bill also creates a public records exemption for any recordings, minutes, and records generated during an exempt meeting or any portion of an exempt meeting. (Section [1](#))

The bill specifies that the public record and public meeting exemptions are subject to the Open Government Sunset Review Act and will stand repealed on October 2, 2030, unless saved from repeal by reenactment by the Legislature. (Section [1](#))

The bill provides public necessity statements for the public record and public meeting exemptions, as required by the State Constitution. The public necessity statement for the public records exemption states that protection of such information is required under the Compact, which the state must adopt in order to become a member of the Compact. Without the public records exemption, the state would be prohibited from becoming a party to the Compact and would be unable to effectively and efficiently administer the Compact. (Section [2](#))

The public necessity statement for the public meeting exemption states that it is a public necessity to exempt Compact Commission and committee meetings wherein matters specifically exempt from disclosure by federal or state law are discussed. Without the public meeting exemption for these meetings, the state would be prohibited from becoming a member of the Compact. (Section [2](#))

The bill also provides that it is a public necessity that the recordings, minutes, and records generated during an exempt meeting be made exempt from public disclosure, as the release of such information would negate the public meeting exemption. (Section [2](#))

The effective date of the bill is the same date that HB 27 or similar legislation takes effect, if such legislation is adopted in the same legislative session or extension thereof and becomes law. (Section [3](#))

[Article I, s. 24\(c\)](#) of the Florida Constitution requires a two-thirds vote of the members present and voting for final passage of a newly created public record exemption. The bill creates a public record exemption; thus, it requires a two-thirds vote for final passage.

FISCAL OR ECONOMIC IMPACT:

STATE GOVERNMENT:

DOH will experience a non-recurring increase in workload associated with updating the License Verification Search Site and data exchange services due to differences in exempt information for current licensees and those practicing under the compact. These costs can be absorbed by current budget authority.¹

RELEVANT INFORMATION

SUBJECT OVERVIEW:

[Public Record and Public Meeting Exemptions](#)

The Florida Constitution sets forth the state's public policy regarding access to government records and meetings. Every person is guaranteed a right to inspect or copy any public record of the legislative, executive, and judicial branches of government.² All meetings of any collegial public body of the executive branch of state government or any collegial public body of a county, municipality, school district, or special district, at which official acts are to be taken or at which public business of such body is to be transacted or discussed, must be open and noticed to the

¹ DOH, *Agency Bill Analysis*, HB 29 (2025) pgs. 4-5, on file with the House Health Professions and Programs Subcommittee.

² [Art. I, s. 24\(a\), FLA. CONST.](#)

public.³ The Legislature, however, may provide by general law an exemption⁴ from public record or meeting requirements provided that the exemption passes by a two-thirds vote of each chamber, states with specificity the public necessity justifying the exemption, and is no broader than necessary to meet its public purpose.⁵

Pursuant to the Open Government Sunset Review Act,⁶ a new public record or meeting exemption or substantial amendment of an existing exemption is repealed on October 2nd of the fifth year following enactment, unless the Legislature reenacts the exemption.⁷

Public Records

Current law addresses the public policy regarding access to government records, guaranteeing every person a right to inspect and copy any state, county, or municipal record, unless the record is exempt.⁸ Furthermore, the Open Government Sunset Review Act provides that a public record exemption may be created, revised, or maintained only if it serves an identifiable public purpose and the “Legislature finds that the purpose is sufficiently compelling to override the strong public policy of open government and cannot be accomplished without the exemption.”⁹ An identifiable public purpose is served if the exemption meets one of the following purposes:

- Allow the state or its political subdivisions to effectively and efficiently administer a governmental program, which administration would be significantly impaired without the exemption;
- Protect sensitive personal information that, if released, would be defamatory or would jeopardize an individual’s safety; however, only the identity of an individual may be exempted under this provision; or
- Protect trade or business secrets.¹⁰

Public Meetings

Current law also addresses public policy regarding access to government meetings, requiring all meetings of any board or commission of any state agency or authority, or of any agency or authority of any county, municipality, or political subdivision, at which official acts are to be taken to be open to the public at all times, unless the meeting is exempt.¹¹ The board or commission must provide reasonable notice of all public meetings.¹² Public meetings may not be held at any location that discriminates on the basis of sex, age, race, creed, color, origin, or economic status or that operates in a manner that unreasonably restricts the public’s access to the facility.¹³ Minutes of a public meeting must be promptly recorded and open to public inspection.¹⁴ Failure to abide by public meeting requirements will invalidate any resolution, rule, or formal action adopted at a meeting.¹⁵ A public officer or member of a governmental entity who violates public meeting requirements is subject to civil and criminal penalties.¹⁶

[Social Work Licensure Interstate Compact](#)

³ [Art. I, s. 24\(b\), FLA. CONST.](#)

⁴ A public record exemption means a provision of general law which provides that a specified record or meeting, or portion thereof, is not subject to the access requirements of [s. 119.07\(1\), F.S.](#), [s. 286.011, F.S.](#), or [s. 24, Art. I](#) of the Florida Constitution. See [s. 119.011\(8\), F.S.](#) There is a difference between records the Legislature designates exempt from public record requirements and those the Legislature designates confidential and exempt. A record classified as exempt from public disclosure may be disclosed under certain circumstances. See *WFTV, Inc. v. Sch. Bd. of Seminole*, 874 So.2d 48, 53 (Fla. 5th DCA 2004), *review denied*, 892 So.2d 1015 (Fla. 2004); *State v. Wooten*, 260 So. 3d 1060, 1070 (Fla. 4th DCA 2018); *City of Riviera Beach v. Barfield*, 642 So.2d 1135 (Fla. 4th DCA 1994); *Williams v. City of Minneola*, 575 So.2d 683, 687 (Fla. 5th DCA 1991). If the Legislature designates a record as confidential and exempt from public disclosure, such record may not be released by the custodian of public records to anyone other than the persons or entities specifically designated in statute. See Op. Att’y Gen. Fla. 04- 09 (2004).

⁵ [Art. I, s. 24\(c\), FLA. CONST.](#)

⁶ [S. 119.15, F.S.](#)

⁷ [S. 119.15\(3\), F.S.](#)

⁸ See [s. 119.01, F.S.](#)

⁹ [S. 119.15\(6\)\(b\), F.S.](#)

¹⁰ *Id.*

¹¹ [S. 286.011\(1\), F.S.](#)

¹² *Id.*

¹³ [S. 286.011\(6\), F.S.](#)

¹⁴ [S. 286.011\(2\), F.S.](#)

¹⁵ [S. 286.011\(1\), F.S.](#)

¹⁶ [S. 286.011\(3\), F.S.](#)

The Social Work Licensure Interstate Compact (Compact) was created to facilitate multistate practice of licensed social work both in-person and through telehealth. The Compact is governed by the Social Work Licensure Interstate Compact Commission (Commission), which is composed of representatives delegated by each member state and is responsible for creating and enforcing the rules and regulations that administer and govern the Compact.

Under the compact, a multistate license to practice as a social worker is issued by the licensing authority in the applicant's home state and authorizes the social worker to practice in all compact member states. Compact states are required to accept multistate licenses from other compact member states as authorization to practice in each member state. A social worker practicing under the compact practice privileges must comply with the practice laws of the state in which he or she is practicing or where the patient is located.

[Coordinated Data System](#)

The Compact requires each member state to share certain information regarding all social workers practicing under the Compact. The information must be submitted through a shared coordinated data system and must include the social worker's:

- Identifying information;
- Licensure data;
- Any adverse actions taken against a social worker's license;¹⁷
- Nonconfidential information related to the social worker's participation in alternative programs;
- Licensure application denials and the reason for such denials;
- Current significant investigative information; and
- Any other information that may facilitate the administration of the compact or the protection of the public, as determined by Commission rules.¹⁸

A member state may designate information submitted to the data system that may not be shared with the public without the express permission of that member state. Also, any information submitted to the data system information that is subsequently expunged according to federal law or the laws of the reporting compact state shall be removed from the data system.

If Florida participates in the compact, it would be required to maintain the confidentiality of data designated by other member states, which would conflict with the state's public records obligations under the Florida Constitution.

[Social Work Licensure Compact Commission](#)

The Commission is the governing body and entity responsible for creating and enforcing the rules and regulations that administer and govern the Compact. The Commission is composed of representatives from each compact member state's licensing board. The Compact permits the Commission to establish an executive committee and other committees, as needed, to act on the behalf of, and within the powers granted to them by, the Commission.

Commission Meetings

Under the terms of the Compact, Compact Commission meetings must be open to the public and public notice must be given. However, the compact does allow the Commission or the executive committee or other committees of the Commission to convene in a closed, non-public meeting to receive legal advice or to discuss certain items, including:

¹⁷ Adverse action is any disciplinary action that is a matter of public record which is taken by a state's regulatory authority against a social worker's license to practice in that state.

¹⁸ Social Work Licensure Compact Model Legislation, at <https://swcompact.org/wp-content/uploads/sites/30/2023/11/Social-Work-Licensure-Compact-Final-PDF.pdf> (last visited March 1, 2025).

- Noncompliance of a compact member state with its obligations under the compact;
- The employment, compensation, discipline, or other matter, practices or procedures related to specific employees;
- Current or threatened discipline of a licensee by the Commission or by a member state's licensing authority;
- Current, threatened, or reasonably anticipated litigation;
- Negotiation of contracts for the purchase, lease, or sale of goods, services, or real estate;
- Accusing any person of a crime or formally censuring any person;
- Trade secrets or commercial or financial information that is privileged or confidential;
- Information of a personal nature when disclosure would constitute a clearly unwarranted invasion of personal privacy;
- Investigative records compiled for law enforcement purposes;
- Information related to any investigative reports prepared by, on behalf of, or for use of the Commission or other committee charged with the responsibility of investigation or determination of compliance issues pursuant to the compact;
- Matters specifically exempted from disclosure by federal or member state law; and
- Other matters as adopted by the commission by rule.

If Florida participates in the compact, the state’s delegated representative would be required to attend certain closed, non-public meetings held by the Compact Commission, which would conflict with the state’s public meetings obligations under the Florida Constitution.

BILL HISTORY

COMMITTEE REFERENCE	ACTION	DATE	STAFF DIRECTOR/ POLICY CHIEF	ANALYSIS PREPARED BY
Health Professions & Programs Subcommittee	15 Y, 0 N, As CS	2/11/2025	McElroy	Curry
THE CHANGES ADOPTED BY THE COMMITTEE:	Authorized the Social Work Licensure Compact Commission or its committees to convene in a closed meeting under certain circumstances.			
Government Operations Subcommittee	17 Y, 0 N	3/11/2025	Toliver	Villa
Health & Human Services Committee	24 Y, 0 N	3/31/2025	Calamas	Curry

THIS BILL ANALYSIS HAS BEEN UPDATED TO INCORPORATE ALL OF THE CHANGES DESCRIBED ABOVE.
