

# FLORIDA HOUSE OF REPRESENTATIVES BILL ANALYSIS

*This bill analysis was prepared by nonpartisan committee staff and does not constitute an official statement of legislative intent.*

**BILL #:** [CS/HB 4053](#)

**TITLE:** Duval County

**SPONSOR(S):** Duggan

**COMPANION BILL:** None

**LINKED BILLS:** None

**RELATED BILLS:** None

## Committee References

[Intergovernmental Affairs](#)

16 Y, 0 N, As CS



[Industries & Professional](#)

[Activities](#)

14 Y, 0 N



[State Affairs](#)

## SUMMARY

### Effect of the Bill:

The bill provides an exception to the Beverage Law allowing the Department of Business and Professional Regulation to issue special alcoholic beverages licenses to event centers that meet certain requirements in Jacksonville's Urban Transition Area.

### Fiscal or Economic Impact:

The bill may have an indeterminant positive fiscal impact on local revenues from increases in sales tax revenue, licensing revenue, and ad valorem revenue.

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## ANALYSIS

### **EFFECT OF THE BILL:**

The bill provides an exception to the Beverage Law to allow the Department of Business and Professional Regulation's Division of Alcoholic Beverages and Tobacco (Division) to issue a [special alcoholic beverages license](#) to event centers in the City of Jacksonville's [Urban Transition Area](#) that meets certain requirements. The bill defines an event center as a facility that hosts events with ticketed entrance and does not otherwise market itself as a food service establishment. The bill further provides that a qualifying event center has an occupancy of 1,100 to 1,400 people and derives no less than 51 percent of its annual gross income from the sale of event center tickets, food, and nonalcoholic beverages. (Section [1](#))

The bill provides the Division may revoke or suspend any license issued pursuant to the bill for violations of the Beverage Law. (Section [1](#))

The bill provides a metes and bounds property description of the Urban Transition Area. (Section [2](#))

The bill has an effective date of upon becoming law. (Section [3](#))

### **FISCAL OR ECONOMIC IMPACT:**

#### LOCAL GOVERNMENT:

The bill may have an indeterminant positive fiscal impact on local revenues from increases in sales tax revenue, licensing revenue, and ad valorem revenue.

**STORAGE NAME:** h4053c.IPA

**DATE:** 3/20/2025

## RELEVANT INFORMATION

### SUBJECT OVERVIEW:

#### Regulation of Alcoholic Beverages

Florida's Beverage Law<sup>1</sup> regulates the manufacture, distribution, and sale of beer, wine, and liquor.<sup>2</sup> The Division of Alcoholic Beverages and Tobacco (division) in the Department of Business and Professional Regulation (DBPR) administers and enforces the Beverage Law.<sup>3</sup> Under the Beverage Law, there is not a limit on the number of licenses DBPR may issue to businesses selling malt beverages or wine. However, the number of licenses for selling distilled spirits to one license per 7,500 residents within the county with a minimum of three licenses per county that has approved the sale of intoxicating liquors.<sup>4</sup> These licenses are known as quota licenses and are the only alcoholic beverage license type that is limited in number.

#### Special Licenses

There are several exceptions to the quota license limitation.<sup>5</sup> DBPR may issue a special license to businesses that meet the requirements set out in one of the exceptions. The special license allows businesses to serve any alcoholic beverages regardless of alcohol content. For example, a caterer may qualify for an exemption if it is licensed by the Division of Hotels and Restaurants under ch. 509, F.S. and derives at least 51 percent of its gross food and beverage revenue from the sale of food and nonalcoholic beverages at each catered event.<sup>6</sup> Current law also allows DBPR to issue special licenses to civic centers or sports arenas<sup>7</sup> and performing arts centers.<sup>8</sup>

#### Urban Transition Area

The City of Jacksonville's Urban Transition Area (UTA) is the area bounded by I-95 and Dellwood Avenue on the north, the St. Johns River on the east and south, and Margaret Street to the west.<sup>9</sup> Current law provides for twelve special zones in the City of Jacksonville, within which DBPR may issue special alcoholic beverage licenses to certain types of establishments meeting certain revenue requirements.<sup>10</sup>

#### Local Bill Forms

The Florida Constitution prohibits the passage of any special act unless a notice of intention to seek enactment of the bill has been published as provided by general law or the act is conditioned to take effect only upon approval by referendum vote of the electors in the area affected.<sup>11</sup> A legal advertisement of the proposed bill must be placed in a newspaper of general circulation or published on a publicly accessible website<sup>12</sup> at least 30 days prior to the introduction of the local bill in the House or Senate.<sup>13</sup> The bill was noticed in the [Jacksonville Daily Record on January 16, 2025](#).

The House local bill policy requires a completed and signed Local Bill Certification Form and Economic Impact Statement Form be filed with the Clerk of the House at the time the local bill is filed or as soon thereafter as

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<sup>1</sup> S. [561.01\(6\), F.S.](#), provides that the "The Beverage Law" means chs., 561, 562, 563, 564, 565, 567, and 568, F.S.

<sup>2</sup> S. [561.14, F.S.](#)

<sup>3</sup> S. [561.02, F.S.](#)

<sup>4</sup> S. [561.20\(1\), F.S.](#)

<sup>5</sup> S. [561.20\(2\), F.S.](#)

<sup>6</sup> S. [561.20\(2\)\(a\)5.](#), F.S. See Rule 61A-1.020, F.A.C.

<sup>7</sup> S. [561.20\(2\)\(h\), F.S.](#), authorizes the division to issue a license for consumption on the premises to any civic center authority or sports arena authority authorized by state law or by a local government ordinance or which is otherwise owned by a political subdivision of Florida.

<sup>8</sup> S. [561.20\(2\)\(j\), F.S.](#), authorizes the division to issue a license for consumption on the premises to a performing arts center for consumption at an artistic, educational, cultural, promotional, civic, or charitable event authorized or offered by the center.

<sup>9</sup> City of Jacksonville Ordinances, [656.399.19 Identification of Character Areas](#) (last visited Feb. 27, 2025).

<sup>10</sup> Ch. 87-471, as amended by chs. [2011-255](#), [2016-248](#), [2017-213](#), [2022-259](#), and [2023-342](#), Laws of Fla.

<sup>11</sup> [Art. III, s. 10, Fla. Const.](#)

<sup>12</sup> S. [50.0311\(2\), F.S.](#)

<sup>13</sup> S. [11.02, F.S.](#) If there is no newspaper circulated throughout or published in the county and no publicly accessible website has been designated, notice must be posted for at least 30 days in at least three public places in the county, one of which must be at the courthouse.

possible.<sup>14</sup> Under the policy, a committee or subcommittee may not consider a local bill unless these forms have been filed. The following forms have been submitted for the bill:

- [Local Bill Certification Form](#)
- [Economic Impact Statement Form](#)

BILL HISTORY				
COMMITTEE REFERENCE	ACTION	DATE	STAFF DIRECTOR/ POLICY CHIEF	ANALYSIS PREPARED BY
<a href="#">Intergovernmental Affairs Subcommittee</a>	16 Y, 0 N, As CS	3/12/2025	Darden	Jones
THE CHANGES ADOPTED BY THE COMMITTEE: Adds a property description for the Urban Transition Area.				
<a href="#">Industries &amp; Professional Activities Subcommittee</a>	14 Y, 0 N	3/19/2025	Anstead	Garcia
<a href="#">State Affairs Committee</a>				

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**THIS BILL ANALYSIS HAS BEEN UPDATED TO INCORPORATE ALL OF THE CHANGES DESCRIBED ABOVE.**  
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