1	A bill to be entitled
2	An act relating to administrative procedures; amending
3	s. 120.52, F.S.; defining the terms "repromulgation"
4	and "technical change"; amending s. 120.54, F.S.;
5	applying certain provisions applicable to all rules
6	other than emergency rules to rules amended or
7	repromulgated after a specified date; requiring
8	agencies to publish a certain notice of rule
9	development in the Florida Administrative Register
10	within a specified timeframe before providing
11	specified notice of a proposed rule; requiring that a
12	notice of rule development cite the grant of
13	rulemaking authority; requiring that a notice of rule
14	development contain a proposed rule number and
15	specified statements; requiring that notice of a
16	proposed rule be published in the Florida
17	Administrative Register within a specified timeframe
18	after the most recent notice of rule development;
19	revising the scope of public workshops to include
20	information gathered for the preparation of statements
21	of estimated regulatory costs; requiring that a notice
22	of proposed rule include a website address where a
23	statement of regulatory costs can be viewed; requiring
24	that a notice of proposed rule include a request for
25	the submission of any helpful information regarding
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26 the statement of estimated regulatory costs; requiring 27 that material proposed to be incorporated by reference 28 and the statement of estimated regulatory costs be 29 made available to the public; requiring that material 30 proposed to be incorporated by reference be made 31 available in a specified manner; authorizing 32 electronic delivery of notices to persons who have 33 requested advance notice of agency rulemaking 34 proceedings; requiring an agency to prepare a 35 statement of estimated regulatory costs before 36 adopting or amending any rule other than an emergency 37 rule; providing that an agency is not required to prepare a statement of estimated regulatory costs 38 39 before repealing a rule; providing an exception; 40 requiring that certain rule repeals be considered 41 presumptively correct in a proceeding before the 42 Division of Administrative Hearings or a court of 43 competent jurisdiction; revising the criteria under 44 which a proposed rule's adverse impact on small 45 businesses is deemed to exist; requiring an agency to provide notice of a regulatory alternative to the 46 Administrative Procedures Committee within a certain 47 48 timeframe; requiring certain agency personnel to 49 attend public hearings on proposed rules; requiring an 50 agency to publish a notice of convening a separate

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2025 proceeding in certain circumstances; providing that

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52	rulemaking timelines are tolled during such separate
53	proceedings; providing that such timelines resume the
54	day after the conclusion of such proceedings;
55	requiring that notice of conclusion of such
56	proceedings be provided to the committee; revising the
57	requirements for the contents of a notice of change;
58	requiring the committee to notify the Department of
59	State that the date for an agency to adopt a proposed
60	rule has expired under certain circumstances;
61	requiring the department to publish a notice of
62	withdrawal of the proposed rule under certain
63	circumstances; requiring the agency, upon approval of
64	the agency head, to electronically file with the
65	department a certified copy of the proposed rule;
66	requiring the committee to notify the department that
67	the agency has failed to withdraw a rule within a
68	specified timeframe; requiring the department to
69	publish a notice of withdrawal of the rule;
70	prohibiting an emergency rule from being effective for
71	longer than a specified timeframe; providing that such
72	rule is not renewable; providing an exception;
73	requiring that emergency rules be published in the
74	Florida Administrative Code; authorizing agencies to
75	supersede an emergency rule through adoption of

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76 another emergency rule; providing the requirements for 77 adopting the new rule; authorizing an agency to make 78 technical changes to an emergency rule during a specified timeframe; requiring that notice of renewal 79 80 of an emergency rule be published in the Florida 81 Administrative Register before the expiration of the 82 existing rule; requiring that the notice state 83 specified facts and reasons; requiring that emergency rules be published in a certain section of the Florida 84 Administrative Code; requiring specified emergency 85 86 rules to contain a certain history note; providing 87 that certain emergency rules may be repealed at any time while the emergency rule is in effect by 88 89 publishing a certain notice in the Florida 90 Administrative Register; requiring an agency to file a 91 copy of a certain petition with the committee; making 92 technical changes; amending s. 120.541, F.S.; 93 requiring an agency to provide a copy of a proposal for a lower cost regulatory alternative to the 94 95 committee within a certain timeframe; specifying the 96 circumstances under which such proposal is deemed to 97 be made in good faith; revising requirements for an 98 agency's consideration of a lower cost regulatory 99 alternative; providing for an agency's revision and 100 publication of a revised statement of estimated

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101 regulatory costs in response to such alternatives; 102 requiring that the revised statement of estimated 103 regulatory costs be made available in the same manner 104 as the original; deleting the definition of the term "transactional costs"; revising the applicability of 105 106 specified provisions; providing additional 107 requirements for the calculation of estimated 108 regulatory costs; making technical changes; conforming provisions to changes made by the act; conforming a 109 110 cross-reference; creating s. 120.5435, F.S.; providing 111 legislative intent; requiring agency review of rules 112 and repromulgation of rules that do not require 113 substantive changes within a specified timeframe; 114 requiring that such rules be reviewed periodically; 115 requiring the agency to publish any variation from 116 this schedule in the agency's regulatory plan; 117 requiring the committee to provide each agency with a 118 specified list; providing that the failure of an agency to adhere to specified deadlines constitutes a 119 material failure and is the basis for a specified 120 121 objection; requiring an agency to publish a notice of 122 repromulgation in the Florida Administrative Register 123 and file a rule for repromulgation with the department 124 within a specified timeframe; requiring an agency to 125 file a notice of repromulgation with the committee

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126 within a specified timeframe; requiring the committee 127 to certify if the agency has provided certain 128 responses to the committee; providing that a 129 repromulgated rule is not subject to challenge as a 130 proposed rule and that certain hearing requirements do 131 not apply; requiring an agency to electronically file 132 a certified copy of a proposed repromulgated rule and 133 any material incorporated by reference; providing that a rule is considered repromulgated upon filing with 134 135 the department; requiring the department to update certain information in the Florida Administrative 136 137 Code; requiring the committee to submit a specified 138 list to the Legislature within a specified timeframe; 139 requiring each agency to initiate rulemaking 140 proceedings to repeal certain rules within a specified 141 timeframe if certain conditions exist; requiring the 142 department to adopt rules by a certain date; creating 143 s. 120.5436, F.S.; providing legislative intent; requiring the Department of Environmental Protection 144 and water management districts to conduct a holistic 145 146 review of certain permitting processes and programs; 147 providing the scope and purpose of the review; 148 providing the factors the department and districts 149 must consider when conducting the review; requiring 150 the department and districts to submit a specified

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151 report to the Governor and Legislature by a specified 152 date; amending s. 120.545, F.S.; requiring the 153 committee to examine certain existing rules; amending 154 s. 120.55, F.S.; requiring the Department of State to 155 publish the Florida Administrative Register once each 156 business day by a specified time; providing 157 exceptions; requiring the department to indicate if a 158 rule, proposed rule, or notice of rule development was corrected or replaced by republishing the register and 159 160 noting the rule, proposed rule, or notice of rule 161 development was corrected; requiring that certain 162 rulemaking timeframes revert to the initial date of 163 publication; requiring the agency, rather than the 164 department, to publish specified information at the 165 beginning of specified sections of the Florida 166 Administrative Code; requiring that materials 167 incorporated by reference be filed in a specified 168 manner; requiring the department to include the date 169 of a technical rule change in the Florida Administrative Code; providing that a technical change 170 171 does not affect the effective date of a rule; revising 172 the required contents of the Florida Administrative 173 Register; requiring the department to adopt specified rules; amending s. 120.56, F.S.; conforming a cross-174 175 reference; amending s. 120.74, F.S.; requiring an

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176	aganay ta list and mula it plans to develop adopt
	agency to list each rule it plans to develop, adopt,
177	or repeal during the forthcoming year in the agency's
178	annual regulatory plan; requiring that an agency's
179	annual regulatory plan identify any rules required to
180	be repromulgated during the forthcoming year;
181	requiring the agency to make certain declarations
182	concerning the annual regulatory plan; amending ss.
183	120.80, 120.81, 420.9072, 420.9075, and 443.091, F.S.;
184	conforming cross-references; providing an effective
185	date.
186	
187	Be It Enacted by the Legislature of the State of Florida:
188	
189	Section 1. Present subsections (16) through (19) and (20),
190	(21), and (22) of section 120.52, Florida Statutes, are
191	redesignated as subsections (17) through (20) and (22), (23),
192	and (24), respectively, and new subsections (16) and (21) are
193	added to that section, to read:
194	120.52 Definitions.—As used in this act:
195	(16) "Repromulgation" means the publication and adoption
196	of an existing rule following an agency's review of the rule for
197	consistency with the powers and duties granted by the rule's
198	enabling statute.
199	(21) "Technical change" means a change limited to
200	correcting grammatical, typographical, and similar errors not
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201 affecting the substance of a rule. 202 Paragraph (i) of subsection (1), subsections Section 2. 203 (2) and (3), paragraph (c) of subsection (4), and paragraph (a) 204 of subsection (7) of section 120.54, Florida Statutes, are 205 amended, and paragraphs (e) through (j) are added to subsection 206 (4) of that section, to read: 207 120.54 Rulemaking.-208 GENERAL PROVISIONS APPLICABLE TO ALL RULES OTHER THAN (1)209 EMERGENCY RULES.-210 (i)1. A rule may incorporate material by reference but 211 only as the material exists on the date the rule is adopted. For 212 purposes of the rule, changes in the material are not effective 213 unless the rule is amended to incorporate the changes. 214 2. An agency rule that incorporates by specific reference 215 another rule of that agency automatically incorporates subsequent amendments to the referenced rule unless a contrary 216 217 intent is clearly indicated in the referencing rule. A notice of 218 amendments to a rule that has been incorporated by specific 219 reference in other rules of that agency must explain the effect 220 of those amendments on the referencing rules. 221 In rules adopted after December 31, 2010, and rules 3. 222 amended or repromulgated on or after July 1, 2025, material may 223 not be incorporated by reference unless: The material has been submitted in the prescribed 224 a. 225 electronic format to the Department of State and the full text

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of the material can be made available for free public access through an electronic hyperlink from the rule making the reference in the Florida Administrative Code; or

229 b. The agency has determined that posting the material on 230 the Internet for purposes of public examination and inspection 231 would constitute a violation of federal copyright law, in which 232 case a statement to that effect, along with the address of 233 locations at the Department of State and the agency at which the 234 material is available for public inspection and examination, 235 must be included in the notice required by subparagraph (3) (a)1.

4. A rule may not be amended by reference only. Amendments
must set out the amended rule in full in the same manner as
required by the State Constitution for laws.

239 Notwithstanding any contrary provision in this section, 5. 240 when an adopted rule of the Department of Environmental 241 Protection or a water management district is incorporated by 242 reference in the other agency's rule to implement a provision of 243 part IV of chapter 373, subsequent amendments to the rule are 244 not effective as to the incorporating rule unless the agency 245 incorporating by reference notifies the committee and the 246 Department of State of its intent to adopt the subsequent amendment, publishes notice of such intent in the Florida 247 Administrative Register, and files with the Department of State 248 a copy of the amended rule incorporated by reference. Changes in 249 the rule incorporated by reference are effective as to the other 250

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251 agency 20 days after the date of the published notice and filing 252 with the Department of State. The Department of State shall 253 amend the history note of the incorporating rule to show the 254 effective date of such change. Any substantially affected person 255 may, within 14 days after the date of publication of the notice 256 of intent in the Florida Administrative Register, file an 257 objection to rulemaking with the agency. The objection must 258 shall specify the portions of the rule incorporated by reference 259 to which the person objects and the reasons for the objection. The agency does shall not have the authority under this 260 subparagraph to adopt those portions of the rule specified in 261 262 such objection. The agency shall publish notice of the objection and of its action in response in the next available issue of the 263 264 Florida Administrative Register.

265 6. The Department of State may adopt by rule requirements266 for incorporating materials pursuant to this paragraph.

267

(2) RULE DEVELOPMENT; WORKSHOPS; NEGOTIATED RULEMAKING.-

268 (a)1. Except when the intended action is the repeal of a 269 rule, agencies shall provide notice of the development of 270 proposed rules by publication of a notice of rule development in 271 the Florida Administrative Register at least 7 days before providing notice of a proposed rule as required by paragraph 272 (3) (a). The notice of rule development must shall indicate the 273 274 subject area to be addressed by rule development, provide a 275 short, plain explanation of the purpose and effect of the

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276	proposed rule, cite the grant of rulemaking authority for the
277	proposed rule and the law being implemented specific legal
278	authority for the proposed rule, and include the proposed rule
279	number and the preliminary text of the proposed rules, if
280	available, or a statement of how a person may promptly obtain,
281	without cost, a copy of any preliminary draft, <u>when</u> <del>if</del>
282	available. The notice must also include a request for the
283	submission of any information that would be helpful to the
284	agency in preparing the statement of estimated regulatory costs
285	required pursuant to paragraph (3)(b) and a statement of how a
286	person may submit comments on the proposal and how a person may
287	provide information regarding the potential regulatory costs.
288	2. A notice of a proposed rule must be published in the
289	Florida Administrative Register within 12 months after the most
290	recent notice of rule development.
291	(b) All rules should be drafted in readable language. The
292	language is readable if <u>it</u> :
293	1. <del>It</del> Avoids the use of obscure words and unnecessarily
294	long or complicated constructions; and
295	2. <del>It</del> Avoids the use of unnecessary technical or
296	specialized language that is understood only by members of
297	particular trades or professions.
298	(c) An agency may hold public workshops for purposes of
299	rule development and information gathering for the preparation
300	of the statement of estimated regulatory costs. If requested in
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301 writing by any affected person, an agency must hold public 302 workshops, including workshops in various regions of this the 303 state or the agency's service area, for purposes of rule 304 development and information gathering for the preparation of the 305 statement of estimated regulatory costs if requested in writing by any affected person, unless the agency head explains in 306 307 writing why a workshop is unnecessary. The explanation is not 308 final agency action subject to review pursuant to ss. 120.569 309 and 120.57. The failure to provide the explanation when required 310 may be a material error in procedure pursuant to s. 120.56(1)(c). When a workshop or public hearing is held, the 311 312 agency must ensure that the persons responsible for preparing the proposed rule and the statement of estimated regulatory 313 314 costs are available to receive public input, to explain the 315 agency's proposal, and to respond to questions or comments 316 regarding the rule being developed and the statement of 317 estimated regulatory costs. The workshop may be facilitated or 318 mediated by a neutral third person, or the agency may employ 319 other types of dispute resolution alternatives for the workshop 320 that are appropriate for rule development and for preparation of 321 the statement of estimated regulatory costs. Notice of a 322 workshop for rule development and for preparation of the statement of estimated regulatory costs must workshop shall be 323 324 by publication in the Florida Administrative Register not less 325 than 14 days before prior to the date on which the workshop is

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326 scheduled to be held and <u>must shall</u> indicate the subject area 327 <u>that which</u> will be addressed; the agency contact person; and the 328 place, date, and time of the workshop.

(d)1. An agency may use negotiated rulemaking in 329 330 developing and adopting rules. The agency should consider the 331 use of negotiated rulemaking when complex rules are being 332 drafted or strong opposition to the rules is anticipated. The 333 agency should consider, but is not limited to considering, 334 whether a balanced committee of interested persons who will 335 negotiate in good faith can be assembled, whether the agency is 336 willing to support the work of the negotiating committee, and 337 whether the agency can use the group consensus as the basis for 338 its proposed rule. Negotiated rulemaking uses a committee of designated representatives to draft a mutually acceptable 339 340 proposed rule and to develop information necessary to prepare a 341 statement of estimated regulatory costs, when applicable.

342 An agency that chooses to use the negotiated rulemaking 2. 343 process described in this paragraph shall publish in the Florida 344 Administrative Register a notice of negotiated rulemaking that 345 includes a listing of the representative groups that will be 346 invited to participate in the negotiated rulemaking process. Any 347 person who believes that his or her interest is not adequately represented may apply to participate within 30 days after 348 publication of the notice. All meetings of the negotiating 349 committee must shall be noticed and open to the public pursuant 350

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351 to the provisions of this chapter. The negotiating committee 352 shall be chaired by a neutral facilitator or mediator. 353 3. The agency's decision to use negotiated rulemaking, its selection of the representative groups, and approval or denial 354 355 of an application to participate in the negotiated rulemaking 356 process are not agency action. Nothing in This subparagraph is 357 not intended to affect the rights of a substantially an affected 358 person to challenge a proposed rule developed under this 359 paragraph in accordance with s. 120.56(2). 360 (3) ADOPTION PROCEDURES.-361 (a) Notices.-Before Prior to the adoption, amendment, or repeal of 362 1. 363 any rule other than an emergency rule, an agency, upon approval 364 of the agency head, shall give notice of its intended action, 365 setting forth a short, plain explanation of the purpose and 366 effect of the proposed action; the proposed rule number and full 367 text of the proposed rule or amendment and a summary thereof; a 368 reference to the grant of rulemaking authority pursuant to which 369 the rule is adopted; and a reference to the section or 370 subsection of the Florida Statutes or the Laws of Florida being 371 implemented or interpreted. The notice must include a concise 372 summary of the agency's statement of the estimated regulatory costs, if one has been prepared, based on the factors set forth 373 374 in s. 120.541(2) which describes the regulatory impact of the 375 rule in readable language; an agency website address where the

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376 statement of estimated regulatory costs can be viewed in its 377 entirety; a statement that any person who wishes to provide the 378 agency with information regarding the statement of estimated 379 regulatory costs, or to provide a proposal for a lower cost 380 regulatory alternative as provided by s. 120.541(1), must do so 381 in writing within 21 days after publication of the notice; a 382 request for the submission of any information that could be 383 helpful to the agency regarding the statement of estimated 384 regulatory costs; and a statement as to whether, based on the 385 statement of the estimated regulatory costs or other information 386 expressly relied upon and described by the agency if no 387 statement of regulatory costs is required, the proposed rule is 388 expected to require legislative ratification pursuant to s. 389 120.541(3). The notice must state the procedure for requesting a 390 public hearing on the proposed rule. Except when the intended 391 action is the repeal of a rule, the notice must include a 392 reference both to the date on which and to the place where the 393 notice of rule development that is required by subsection (2) 394 appeared.

395 2. The notice <u>must shall</u> be published in the Florida 396 Administrative Register <u>at least</u> not less than 28 days <u>before</u> 397 prior to the intended action. The proposed rule, including all 398 <u>materials proposed to be incorporated by reference and the</u> 399 <u>statement of estimated regulatory costs, must</u> <del>shall</del> be available 400 for inspection and copying by the public at the time of the

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401 publication of notice. <u>Material proposed to be incorporated by</u> 402 <u>reference in the notice must be made available in the manner</u> 403 <u>prescribed by sub-subparagraph (1)(i)3.a. or sub-subparagraph</u> 404 (1)(i)3.b.

405 3. The notice must shall be mailed or delivered 406 electronically to all persons named in the proposed rule and 407 mailed or delivered electronically to all persons who, at least 408 14 days before publication of the notice prior to such mailing, 409 have made requests of the agency for advance notice of its 410 proceedings. The agency shall also give such notice as is prescribed by rule to those particular classes of persons to 411 412 whom the intended action is directed.

413 4. The adopting agency shall file with the committee, at 414 least 21 days before prior to the proposed adoption date, a copy 415 of each rule it proposes to adopt; a copy of any material incorporated by reference in the rule; a detailed written 416 417 statement of the facts and circumstances justifying the proposed 418 rule; a copy of the any statement of estimated regulatory costs 419 that has been prepared pursuant to s. 120.541; a statement of 420 the extent to which the proposed rule relates to federal 421 standards or rules on the same subject; and the notice required 422 by subparagraph 1.

423 (b) Special matters to be considered in rule adoption.424 1. Statement of estimated regulatory costs.-Before the
425 adoption <u>or</u>, amendment, or repeal of any rule, other than an

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426	emergency rule, an agency <u>must</u> is encouraged to prepare a
427	statement of estimated regulatory costs of the proposed rule, as
428	provided by s. 120.541. However, an agency is not required to
429	prepare a statement of estimated regulatory costs for a proposed
430	rule repeal unless such repeal would impose a regulatory cost.
431	In any challenge to a proposed rule repeal, a proposed rule
432	repeal that only reduces or eliminates regulations on those
433	individuals or entities regulated by the existing rule must be
434	considered presumptively correct in any proceeding before the
435	division or in any proceeding before a court of competent
436	jurisdiction However, an agency must prepare a statement of
437	estimated regulatory costs of the proposed rule, as provided by
438	s. 120.541, if:
439	a. The proposed rule will have an adverse impact on small
440	business; or
441	b. The proposed rule is likely to directly or indirectly
442	increase regulatory costs in excess of \$200,000 in the aggregate
443	in this state within 1 year after the implementation of the
444	rule.
445	2. Small businesses, small counties, and small cities
446	a. For purposes of this subsection and s. 120.541(2), an
447	adverse impact on small businesses, as defined in s. 288.703 or
448	sub-subparagraph b., exists if, for any small business:
449	(I) An owner, officer, operator, or manager must complete
450	any education, training, or testing to comply, or is likely to
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451 spend at least 10 hours or purchase professional advice to 452 understand and comply, with the rule in the first year; 453 Taxes or fees assessed on transactions are likely to (II)454 increase by \$500 or more in the aggregate in 1 year; 455 (III) Prices charged for goods and services are restricted 456 or are likely to increase because of the rule; 457 (IV) Specially trained, licensed, or tested employees will 458 be required because of the rule; 459 (V) Operating costs are expected to increase by at least 460 \$1,000 annually because of the rule; or 461 (VI) Capital expenditures in excess of \$1,000 are 462 necessary to comply with the rule. b. Each agency, before the adoption, amendment, or repeal 463 464 of a rule, shall consider the impact of the rule on small 465 businesses as defined in by s. 288.703 and the impact of the 466 rule on small counties or small cities as defined in by s. 467 120.52. Whenever practicable, an agency shall tier its rules to 468 reduce disproportionate impacts on small businesses, small 469 counties, or small cities to avoid regulating small businesses, 470 small counties, or small cities that do not contribute 471 significantly to the problem the rule is designed to address. An 472 agency may define "small business" to include businesses employing more than 200 persons, may define "small county" to 473 474 include those with populations of more than 75,000, and may 475 define "small city" to include those with populations of more

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476 than 10,000, if it finds that such a definition is necessary to 477 adapt a rule to the needs and problems of small businesses, 478 small counties, or small cities. The agency shall consider each 479 of the following methods for reducing the impact of the proposed 480 rule on small businesses, small counties, and small cities, or 481 any combination of these entities:

482 (I) Establishing less stringent compliance or reporting483 requirements in the rule.

484 (II) Establishing less stringent schedules or deadlines in485 the rule for compliance or reporting requirements.

486 (III) Consolidating or simplifying the rule's compliance487 or reporting requirements.

(IV) Establishing performance standards or best management practices to replace design or operational standards in the rule.

491 (V) Exempting small businesses, small counties, or small
 492 cities from any or all requirements of the rule.

493 <u>c.(I)</u> b.(I) If the agency determines that the proposed 494 action will affect small businesses as defined by the agency as 495 provided in sub-subparagraph <u>b.</u> a., the agency <u>must shall</u> send 496 written notice of the rule to the rules ombudsman in the 497 Executive Office of the Governor at least 28 days before the 498 intended action.

(II) Each agency shall adopt those regulatory alternativesoffered by the rules ombudsman in the Executive Office of the

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501 Governor and provided to the agency no later than 21 days after 502 the rules ombudsman's receipt of the written notice of the rule 503 which it finds are feasible and consistent with the stated 504 objectives of the proposed rule and which would reduce the 505 impact on small businesses. When regulatory alternatives are 506 offered by the rules ombudsman in the Executive Office of the 507 Governor, the 90-day period for filing the rule in subparagraph 508 (e)2. is extended for a period of 21 days. The agency shall 509 provide notice to the committee of any regulatory alternative 510 offered to the agency pursuant to this sub-subparagraph at least 21 days before filing the proposed rule for adoption. 511

512 (III) If an agency does not adopt all alternatives offered 513 pursuant to this sub-subparagraph, it must shall, before rule 514 adoption or amendment and pursuant to subparagraph (d)1., file a 515 detailed written statement with the committee explaining the reasons for failure to adopt such alternatives. Within 3 working 516 517 days after the filing of such notice, the agency shall send a 518 copy of such notice to the rules ombudsman in the Executive 519 Office of the Governor.

520 (c) Hearings.-

1. If the intended action concerns any rule other than one relating exclusively to procedure or practice, the agency <u>must</u> <del>shall</del>, on the request of any affected person received within 21 days after the date of publication of the notice of intended agency action, give affected persons an opportunity to present

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526 evidence and argument on all issues under consideration. The 527 agency may schedule a public hearing on the proposed rule and, 528 if requested by any affected person, must shall schedule a public hearing on the proposed rule. When a public hearing is 529 held, the agency must ensure that the persons responsible for 530 531 preparing the proposed rule and the statement of estimated 532 regulatory costs staff are in attendance available to explain 533 the agency's proposal and to respond to questions or comments 534 regarding the proposed rule, the statement of estimated 535 regulatory costs, and the agency's decision on whether to adopt 536 a lower cost regulatory alternative submitted pursuant to s. 537 120.541(1)(a). If the agency head is a board or other collegial body created under s. 20.165(4) or s. 20.43(3)(g), and one or 538 539 more requested public hearings is scheduled, the board or other 540 collegial body must shall conduct at least one of the public 541 hearings itself and may not delegate this responsibility without 542 the consent of those persons requesting the public hearing. Any 543 material pertinent to the issues under consideration submitted 544 to the agency within 21 days after the date of publication of 545 the notice or submitted to the agency between the date of 546 publication of the notice and the end of the final public 547 hearing must shall be considered by the agency and made a part of the record of the rulemaking proceeding. 548 2. Rulemaking proceedings are shall be governed solely by 549

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the provisions of this section unless a person timely asserts

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551 that the person's substantial interests will be affected in the 552 proceeding and affirmatively demonstrates to the agency that the 553 proceeding does not provide adequate opportunity to protect 554 those interests. If the agency determines that the rulemaking 555 proceeding is not adequate to protect the person's interests, it 556 must shall suspend the rulemaking proceeding and convene a 557 separate proceeding under the provisions of ss. 120.569 and 558 120.57. The agency shall publish in the Florida Administrative 559 Register a notice of convening a separate proceeding. Similarly 560 situated persons may be requested to join and participate in the 561 separate proceeding. Upon conclusion of the separate proceeding, 562 the rulemaking proceeding shall be resumed. All timelines in 563 this section are tolled during any suspension of the rulemaking proceeding under this subparagraph, beginning on the date the 564 565 notice of convening a separate proceeding is published, and the 566 timelines shall resume the day after conclusion of the separate 567 proceedings, notice of which must be provided to the committee. Modification or withdrawal of proposed rules.-568 (d) 569 After the final public hearing on the proposed rule, or 1. 570 after the time for requesting a hearing has expired, if the 571 proposed rule has not been changed from the proposed rule as 572 previously filed with the committee, or contains only technical changes, the adopting agency shall file a notice to that effect 573 574 with the committee at least 7 days before prior to filing the proposed rule for adoption. Any change, other than a technical 575

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576 change that does not affect the substance of the rule, must be 577 supported by the record of public hearings held on the proposed 578 rule, must be in response to written material submitted to the 579 agency within 21 days after the date of publication of the 580 notice of intended agency action or submitted to the agency 581 between the date of publication of the notice and the end of the 582 final public hearing, or must be in response to a proposed 583 objection by the committee. Any change, other than a technical 584 change, to a statement of estimated regulatory costs requires a 585 notice of change. In addition, when any change, other than a 586 technical change, to is made in a proposed rule text or any 587 material incorporated by reference requires, other than a 588 technical change, the adopting agency to shall provide a copy of 589 a notice of change by certified mail or actual delivery to any 590 person who requests it in writing no later than 21 days after 591 the notice required in paragraph (a). The agency shall file the 592 notice of change with the committee, along with the reasons for 593 the change, and provide the notice of change to persons 594 requesting it, at least 21 days before prior to filing the 595 proposed rule for adoption. The notice of change must shall be 596 published in the Florida Administrative Register at least 21 597 days before prior to filing the proposed rule for adoption. The notice of change must include a summary of any revision of the 598 599 statement of estimated regulatory costs required by s. 600 120.541(1)(c). This subparagraph does not apply to emergency

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601 rules adopted pursuant to subsection (4). Material proposed to 602 be incorporated by reference in the notice required by this 603 subparagraph must be made available in the manner prescribed by sub-subparagraph (1)(i)3.a. or sub-subparagraph (1)(i)3.b. and 604 605 include a summary of substantive revisions to any material proposed to be incorporated by reference in the proposed rule. 606 607 2. After the notice required by paragraph (a) and before 608 prior to adoption, the agency may withdraw the proposed rule in 609 whole or in part. 610 3. After the notice required by paragraph (a), the agency must withdraw the proposed rule if the agency has failed to 611 612 adopt it within the prescribed timeframes in this chapter. If 613 the agency, 30 days after notice by the committee that the 614 agency has failed to adopt the proposed rule within the 615 prescribed timeframes in this chapter, has not given notice of 616 the withdrawal of the proposed rule, the committee must notify 617 the Department of State that the date for adoption of the rule 618 has expired, and the Department of State must publish a notice 619 of withdrawal of the proposed rule. 620 4. After adoption and before the rule becomes effective, a 621 rule may be modified or withdrawn only in the following 622 circumstances: When the committee objects to the rule; 623 a. When a final order, which is not subject to further 624 b. 625 appeal, is entered in a rule challenge brought pursuant to s.

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626 120.56 after the date of adoption but before the rule becomes627 effective pursuant to subparagraph (e)6.;

c. If the rule requires ratification, when more than 90
days have passed since the rule was filed for adoption without
the Legislature ratifying the rule, in which case the rule may
be withdrawn but may not be modified; or

d. When the committee notifies the agency that an
objection to the rule is being considered, in which case the
rule may be modified to extend the effective date by not more
than 60 days.

636 <u>5.4.</u> The agency shall give notice of its decision to 637 withdraw or modify a rule in the first available issue of the 638 publication in which the original notice of rulemaking was 639 published, shall notify those persons described in subparagraph 640 (a)3. in accordance with the requirements of that subparagraph, 641 and shall notify the Department of State if the rule is required 642 to be filed with the Department of State.

643 <u>6.5.</u> After a rule has become effective, it may be repealed
644 or amended only through the rulemaking procedures specified in
645 this chapter.

646

(e) Filing for final adoption; effective date.-

647 1. If the adopting agency is required to publish its rules
648 in the Florida Administrative Code, the agency, upon approval of
649 the agency head, <u>must electronically shall</u> file with the
650 Department of State <u>a three</u> certified <u>copy</u> copies of the rule it

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651 proposes to adopt; one copy of any material incorporated by 652 reference in the rule, certified by the agency; a summary of the 653 rule; a summary of any hearings held on the rule; and a detailed 654 written statement of the facts and circumstances justifying the 655 rule. Agencies not required to publish their rules in the Florida Administrative Code shall file one certified copy of the 656 657 proposed rule, and the other material required by this 658 subparagraph, in the office of the agency head, and such rules 659 must shall be open to the public.

660 2. A rule may not be filed for adoption less than 28 days or more than 90 days after the notice required by paragraph (a), 661 662 until 21 days after the notice of change required by paragraph (d), until 14 days after the final public hearing, until 21 days 663 664 after a statement of estimated regulatory costs required under 665 s. 120.541 has been provided to all persons who submitted a 666 lower cost regulatory alternative and made available to the 667 public at a readily accessible page on the agency's website, or until the administrative law judge has rendered a decision under 668 669 s. 120.56(2), whichever applies. When a required notice of 670 change is published before prior to the expiration of the time 671 to file the rule for adoption, the period during which a rule 672 must be filed for adoption is extended to 45 days after the date of publication. If notice of a public hearing is published 673 674 before <del>prior to</del> the expiration of the time to file the rule for 675 adoption, the period during which a rule must be filed for

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676 adoption is extended to 45 days after adjournment of the final 677 hearing on the rule, 21 days after receipt of all material 678 authorized to be submitted at the hearing, or 21 days after 679 receipt of the transcript, if one is made, whichever is latest. 680 The term "public hearing" includes any public meeting held by any agency at which the rule is considered. If a petition for an 681 682 administrative determination under s. 120.56(2) is filed, the 683 period during which a rule must be filed for adoption is extended to 60 days after the administrative law judge files the 684 685 final order with the clerk or until 60 days after subsequent judicial review is complete. 686

687 3. At the time a rule is filed, the agency shall certify 688 that the time limitations prescribed by this paragraph have been 689 complied with, that all statutory rulemaking requirements have 690 been met, and that there is no administrative determination 691 pending on the rule.

692 At the time a rule is filed, the committee shall 4. 693 certify whether the agency has responded in writing to all 694 material and timely written comments or written inquiries made 695 on behalf of the committee. The Department of State shall reject 696 any rule that is not filed within the prescribed time limits; 697 that does not comply with all statutory rulemaking requirements and rules of the Department of State; upon which an agency has 698 not responded in writing to all material and timely written 699 700 inquiries or written comments; upon which an administrative

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701 determination is pending; or which does not include a statement 702 of estimated regulatory costs, if required.

703 5. If a rule has not been adopted within the time limits 704 imposed by this paragraph or has not been adopted in compliance 705 with all statutory rulemaking requirements, the agency proposing 706 the rule must shall withdraw the proposed rule and give notice 707 of its action in the next available issue of the Florida 708 Administrative Register. If the agency has not published notice of withdrawal of the rule during the 30 days after receiving 709 710 notice from the committee that the agency has failed to withdraw 711 the rule, the committee must notify the Department of State that 712 the date for adoption of the rule has expired, and the 713 Department of State must publish a notice of withdrawal of the 714 rule.

715 6. The proposed rule shall be adopted on being filed with 716 the Department of State and becomes become effective 20 days 717 after being filed, on a later date specified in the notice 718 required by subparagraph (a)1., on a date required by statute, 719 or upon ratification by the Legislature pursuant to s. 720 120.541(3). Rules not required to be filed with the Department of State shall become effective when adopted by the agency head, 721 722 on a later date specified by rule or statute, or upon ratification by the Legislature pursuant to s. 120.541(3). If 723 the committee notifies an agency that an objection to a rule is 724 725 being considered, the agency may postpone the adoption of the

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726 rule to accommodate review of the rule by the committee. When an 727 agency postpones adoption of a rule to accommodate review by the 728 committee, the 90-day period for filing the rule is tolled until 729 the committee notifies the agency that it has completed its 730 review of the rule.

For the purposes of this paragraph, the term "administrativedetermination" does not include subsequent judicial review.

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731

(4) EMERGENCY RULES.-

(c) <u>Unless otherwise provided by law</u>, an emergency rule may adopted under this subsection shall not be effective for a period longer than 90 days and <u>is shall</u> not <del>be</del> renewable, except when the agency has initiated rulemaking to adopt rules addressing the subject of the emergency rule and either:

740 1. A challenge to the proposed rules has been filed and741 remains pending; or

742 2. The proposed rules are awaiting ratification by the743 Legislature pursuant to s. 120.541(3).

745 Nothing in This paragraph <u>does not prohibit</u> prohibits the agency 746 from adopting a rule or rules identical to the emergency rule 747 through the rulemaking procedures specified in subsection (3).

748(e) Emergency rules must be published in the Florida749Administrative Code.

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(f) An agency may supersede an emergency rule currently in

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751 effect through adoption of another emergency rule. The agency 752 must state the reason for adopting the new rule, in accordance 753 with the procedures set forth in paragraph (a), and the new rule 754 must be in effect for the duration of the effective period of 755 the superseded rule. Technical changes to an emergency rule may 756 be made within the first 7 days after adoption of the rule. 757 Any notice of the renewal of an emergency rule must be (g) 758 published in the Florida Administrative Register before the 759 expiration of the existing emergency rule. The notice of renewal 760 must state the specific facts and reasons for the renewal 761 pursuant to paragraph (c). 762 (h) All emergency rules must be published in the Florida 763 Administrative Code in the section of the code dealing with the 764 agency. 765 (i) For emergency rules with an effective period longer 766 than 90 days which are intended to replace existing rules, a 767 note must be added to the history note of the existing rule 768 which specifically identifies the emergency rule that is 769 intended to supersede the existing rule and includes the date 770 that the emergency rule was filed with the Department of State. 771 (j) An emergency rule adopted under this subsection may be 772 repealed at any time while the rule is in effect by publishing a 773 notice in the Florida Administrative Register citing the reason 774 for the repeal and the effective date of the repeal. 775 (7) PETITION TO INITIATE RULEMAKING.-

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776 Any person regulated by an agency or having (a) 777 substantial interest in an agency rule may petition an agency to 778 adopt, amend, or repeal a rule or to provide the minimum public information required by this chapter. The petition must shall 779 specify the proposed rule and action requested. The agency shall 780 781 file a copy of the petition with the committee. No Not later 782 than 30 calendar days after following the date of filing a 783 petition, the agency shall initiate rulemaking proceedings under 784 this chapter, otherwise comply with the requested action, or 785 deny the petition with a written statement of its reasons for 786 the denial. 787 Section 3. Section 120.541, Florida Statutes, is amended 788 to read: 789 120.541 Statement of estimated regulatory costs.-790 (1) (a) Within 21 days after publication of the notice of a 791 proposed rule or notice of change required under s.

792  $\frac{120.54(3)(a)}{a}$ , a substantially affected person may submit to an 793 agency a good faith written proposal for a lower cost regulatory 794 alternative to a proposed rule which substantially accomplishes 795 the objectives of the law being implemented. The agency shall 796 provide a copy of any proposal for a lower cost regulatory 797 alternative to the committee at least 21 days before filing the proposed rule for adoption. The proposal may include the 798 799 alternative of not adopting any rule if the proposal explains 800 how the lower costs and objectives of the law will be achieved

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801 by not adopting any rule. If submitted after a notice of change, 802 a proposal for a lower cost regulatory alternative is deemed to 803 be made in good faith only if the person reasonably believes, 804 and the proposal states the person's reasons for believing, that 805 the proposed rule as changed by the notice of change increases 806 the regulatory costs or creates an adverse impact on small 807 businesses which was not created by the previous proposed rule. 808 If such a proposal is submitted, the 90-day period for filing 809 the rule is extended 21 days. Upon the submission of the lower 810 cost regulatory alternative, the agency shall prepare a 811 statement of estimated regulatory costs as provided in 812 subsection (2), or shall revise its prior statement of estimated 813 regulatory costs<sub> $\tau$ </sub> and either adopt the alternative proposal, 814 reject the alternative proposal, or modify the proposed rule to 815 reduce the regulatory costs. If the agency rejects the 816 alternative proposal or modifies the proposed rule, the agency 817 must or provide a statement of the reasons for rejecting the 818 alternative in favor of the proposed rule. 819 If a proposed rule will have an adverse impact on (b) 820 small business or if the proposed rule is likely to directly or 821 indirectly increase regulatory costs in excess of \$200,000 in 822 the aggregate within 1 year after the implementation of the 823 rule, the agency shall prepare a statement of estimated regulatory costs as required by s. 120.54(3)(b). 824 825 (c) The agency must shall revise a statement of estimated

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826 regulatory costs if any change to the rule made under s. 827 120.54(3)(d) increases the regulatory costs of the rule <u>or if</u> 828 <u>the rule is modified in response to the submission of a lower</u> 829 <u>cost regulatory alternative. A summary of the revised statement</u> 830 <u>must be included with any subsequent notice published under s.</u> 831 120.54(3).

832 (c) (d) At least 21 days before filing the proposed rule 833 for adoption, an agency that is required to revise a statement 834 of estimated regulatory costs shall provide the statement to the 835 person who submitted the lower cost regulatory alternative, to 836 the rules ombudsman in the Executive Office of the Governor, and 837 to the committee. The revised statement must be published and 838 made available in the same manner as the original statement of 839 estimated regulatory costs and shall provide notice on the 840 agency's website that it is available to the public.

841 (d) (e) Notwithstanding s. 120.56(1)(c), the failure of the 842 agency to prepare <u>and publish</u> a statement of estimated 843 regulatory costs or to respond to a written lower cost 844 regulatory alternative as provided in this subsection is a 845 material failure to follow the applicable rulemaking procedures 846 or requirements set forth in this chapter.

847 <u>(e) (f)</u> An agency's failure to prepare a statement of 848 estimated regulatory costs or to respond to a written lower cost 849 regulatory alternative may not be raised in a proceeding 850 challenging the validity of a rule pursuant to s. 120.52(8)(a)

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851	unless:
852	1. Raised in a petition filed no later than 1 year after
853	the effective date of the rule; and
854	2. Raised by a person whose substantial interests are
855	affected by the rule's regulatory costs.
856	<u>(f)</u> A rule that is challenged pursuant to s.
857	120.52(8)(f) may not be declared invalid unless:
858	1. The issue is raised in an administrative proceeding
859	within 1 year after the effective date of the rule;
860	2. The challenge is to the agency's rejection of a lower
861	cost regulatory alternative offered under paragraph (a) or <u>s.</u>
862	120.54(3)(b)2.c. s. 120.54(3)(b)2.b.; and
863	3. The substantial interests of the person challenging the
864	rule are materially affected by the rejection.
865	(2) A statement of estimated regulatory costs <u>must</u> shall
866	include:
867	(a) An economic analysis showing whether the rule directly
868	or indirectly:
869	1. Is likely to have an adverse impact on economic growth,
870	private sector job creation or employment, or private sector
871	investment in excess of \$1 million in the aggregate within 5
872	years after the implementation of the rule;
873	2. Is likely to have an adverse impact on business
874	competitiveness, including the ability of persons doing business
875	in <u>this</u> <del>the</del> state to compete with persons doing business in
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876 other states or domestic markets, productivity, or innovation in 877 excess of \$1 million in the aggregate within 5 years after the 878 implementation of the rule; or

3. Is likely to increase regulatory costs, including <u>all</u>
any transactional costs <u>and impacts estimated in the statement</u>,
in excess of \$1 million in the aggregate within 5 years after
the implementation of the rule.

(b) A good faith estimate of the number of individuals, small businesses, and other entities likely to be required to comply with the rule, together with a general description of the types of individuals likely to be affected by the rule.

(c) A good faith estimate of the cost to the agency, and to any other state and local government entities, of implementing and enforcing the proposed rule, and any anticipated effect on state or local revenues.

891 A good faith estimate of the compliance transactional (d) 892 costs likely to be incurred by individuals and entities, including local government entities, required to comply with the 893 894 requirements of the rule. As used in this section, 895 "transactional costs" are direct costs that are readily 896 ascertainable based upon standard business practices, and include filing fees, the cost of obtaining a license, the cost 897 898 of equipment required to be installed or used or procedures 899 required to be employed in complying with the rule, additional 900 operating costs incurred, the cost of monitoring and reporting,

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901 and any other costs necessary to comply with the rule. 902 An analysis of the impact on small businesses as (e) 903 defined by s. 288.703, and an analysis of the impact on small 904 counties and small cities as defined in s. 120.52. The impact 905 analysis for small businesses must include the basis for the 906 agency's decision not to implement alternatives that would 907 reduce adverse impacts on small businesses. 908 Any additional information that the agency determines (f) 909 may be useful. 910 (q) In the statement or revised statement, whichever 911 applies, a description of any regulatory alternatives submitted 912 under paragraph (1)(a) and a statement adopting the alternative 913 or a statement of the reasons for rejecting the alternative in 914 favor of the proposed rule. 915 If the adverse impact or regulatory costs of the rule (3) 916 exceed any of the criteria established in paragraph (2)(a), the 917 rule must shall be submitted to the President of the Senate and 918 Speaker of the House of Representatives no later than 30 days 919 before prior to the next regular legislative session, and the 920 rule may not take effect until it is ratified by the 921 Legislature. 922 Subsection (3) does not apply to the adoption of: (4) 923 Federal standards pursuant to s. 120.54(6). (a) 924 Triennial updates of and amendments to the Florida (b) 925 Building Code which are expressly authorized by s. 553.73. Page 37 of 62

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926 Triennial updates of and amendments to the Florida (C) 927 Fire Prevention Code which are expressly authorized by s. 928 633.202. 929 Emergency rules adopted pursuant to s. 120.54(4). (d) 930 (5) For purposes of subsections (2) and (3), adverse 931 impacts and regulatory costs likely to occur within 5 years after implementation of the rule include adverse impacts and 932 933 regulatory costs estimated to occur within 5 years after the 934 effective date of the rule. However, if any provision of the 935 rule is not fully implemented upon the effective date of the 936 rule, the adverse impacts and regulatory costs associated with 937 such provision must be adjusted to include any additional 938 adverse impacts and regulatory costs estimated to occur within 5 939 years after implementation of such provision. 940 (6) (a) In evaluating the impacts described in paragraphs 941 (2) (a) and (e), an agency shall include good faith estimates of 942 market impacts likely to result from compliance with the 943 proposed rule, including: 944 1. Increased customer charges for goods or services. 945 2. Decreased market value of goods or services produced, 946 provided, or sold. 947 3. Increased costs resulting from the purchase of substitute or alternative goods or services. 948 949 4. The reasonable value of time to be spent by owners, 950 officers, operators, and managers to understand and comply with Page 38 of 62

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951	the proposed rule, including, but not limited to, time to be
952	spent completing required education, training, or testing.
953	5. Capital costs.
954	6. Any other impacts suggested by the rules ombudsman in
955	the Executive Office of the Governor or by any interested
956	persons.
957	(b) In estimating the information required in paragraphs
958	(2)(b)-(e), the agency may use surveys of individuals,
959	businesses, business organizations, counties, and municipalities
960	to collect data helpful to estimate the costs and impacts.
961	(c) In estimating compliance costs under paragraph (2)(d),
962	the agency shall consider, among other matters, all direct and
963	indirect costs necessary to comply with the proposed rule which
964	are readily ascertainable based upon standard business
965	practices, including, but not limited to, costs related to:
966	1. Filing fees.
967	2. Expenses to obtain a license.
968	3. Necessary equipment.
969	4. Installation, utilities for, and maintenance of
970	necessary equipment.
971	5. Necessary operations and procedures.
972	6. Accounting, financial, information management, and
973	other administrative processes.
974	7. Other processes.
975	8. Labor based on relevant rates of wages, salaries, and
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976	benefits.
977	9. Materials and supplies.
978	10. Capital expenditures, including financing costs.
979	11. Professional and technical services, including
980	contracted services necessary to implement and maintain
981	compliance.
982	12. Monitoring and reporting.
983	13. Qualifying and recurring education, training, and
984	testing.
985	14. Travel.
986	15. Insurance and surety requirements.
987	16. A fair and reasonable allocation of administrative
988	costs and other overhead.
989	17. Reduced sales or other revenues.
990	18. Other items suggested by the rules ombudsman in the
991	Executive Office of the Governor or by any interested person,
992	business organization, or business representative.
993	(7)(a) The Department of State shall include on the
994	Florida Administrative Register website the agency website
995	addresses where statements of estimated regulatory costs can be
996	viewed in their entirety.
997	(b) An agency that prepares a statement of estimated
998	regulatory costs must provide, as part of the notice required
999	under s. 120.54(3)(a), the agency website address where the
1000	statement of estimated regulatory costs can be read in its
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1001 entirety to the Department of State for publication in the 1002 Florida Administrative Register. 1003 (c) If an agency revises its statement of estimated 1004 regulatory costs, the agency must provide notice that a revision has been made in the manner provided under s. 120.54(3)(d)1. 1006 Such notice must also include the agency website address where 1007 the revision can be viewed in its entirety. 1008 Section 4. Section 120.5435, Florida Statutes, is created 1009 to read: 120.5435 Repromulgation of rules.-(1) It is the intent of the Legislature that each agency 1012 periodically review its rules for consistency with the powers 1013 and duties granted by its enabling statutes. (2) If an agency determines after review that substantive 1015 changes to update a rule are not required, such agency must 1016 repromulgate the rule to reflect the date of the review. All rules adopted, amended, or repromulgated on or after July 1, 1018 2025, must be reviewed within 5 years after their effective 1019 dates and every 5 years thereafter. Each agency shall review all existing rules pursuant to this section no later than December 31, 2030. Any variation from this schedule must be reflected in 1022 the agency's regulatory plan. No later than December 31, 2025, 1023 the committee shall provide each agency with a list of existing rules and their effective dates. Failure of an agency to adhere 1024 to the deadlines imposed in this section constitutes a material 1025

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1026	failure to follow the applicable rulemaking procedures or
1027	requirements of this chapter and shall be the basis of an
1028	objection under s. 120.545.
1029	(3) Before repromulgation of a rule, the agency must, upon
1030	approval by the agency head or his or her designee:
1031	(a) Publish a notice of repromulgation in the Florida
1032	Administrative Register. A notice of repromulgation is not
1033	required to include the text of the rule being repromulgated.
1034	(b) File the rule for repromulgation with the Department
1035	of State. A rule may not be filed for repromulgation less than
1036	28 days, or more than 90 days, after the date of publication of
1037	the notice required by paragraph (a).
1038	(4) The agency must file a notice of repromulgation with
1039	the committee at least 14 days before filing the rule for
1040	repromulgation. At the time the rule is filed for
1041	repromulgation, the committee shall certify whether the agency
1042	has responded in writing to all material and timely written
1043	comments or written inquiries made on behalf of the committee.
1044	(5) A repromulgated rule is not subject to challenge as a
1045	proposed rule pursuant to s. 120.56(2).
1046	(6) The hearing requirements of s. 120.54 do not apply to
1047	repromulgation of a rule.
1048	(7)(a) The agency, upon approval of the agency head or his
1049	or her designee, shall electronically file with the Department
1050	of State a certified copy of the repromulgated rule it proposes
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1051	to adopt and one certified copy of any material incorporated by
1052	reference in the rule.
1053	(b) The rule is considered to be repromulgated upon its
1054	filing with the Department of State.
1055	(c) The Department of State shall update the history note
1056	of the rule in the Florida Administrative Code to reflect the
1057	filing date of the repromulgated rule.
1058	(8) At least 30 days before each legislative session, the
1059	committee shall submit to the President of the Senate and the
1060	Speaker of the House of Representatives a list of all rules that
1061	have not been repromulgated in accordance with this section and
1062	identify whether the statutory rulemaking authority for each
1063	rule remains in effect. If no action is taken by the Legislature
1064	with regard to a rule during the next regular legislative
1065	session, each agency, within 14 days after the close of the
1066	session, must initiate rulemaking proceedings under chapter 120
1067	to repeal the rule.
1068	(9) The Department of State shall adopt rules to implement
1069	this section by December 31, 2025.
1070	Section 5. Section 120.5436, Florida Statutes, is created
1071	to read:
1072	120.5436 Infrastructure and environmental permitting
1073	review
1074	(1)(a) It is the intent of the Legislature to build a more
1075	resilient and responsive government infrastructure to allow for

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1076	quick recovery after natural disasters, including hurricanes and
1077	tropical storms.
1078	(b) It is further the intent of the Legislature to promote
1079	efficiency in state government across branches, agencies, and
1080	other governmental entities and to identify any area of
1081	improvement within each that allows for quick, effective
1082	delivery of services.
1083	(c) Further, the Legislature intends for the state to seek
1084	out ways to improve its administrative procedures in relevant
1085	fields to build a streamlined permitting process that withstands
1086	disruptions caused by natural disasters, including hurricanes
1087	and tropical storms.
1088	(2) (a) The Department of Environmental Protection and
1089	water management districts shall conduct a holistic review of
1090	their current coastal permitting processes and other permit
1091	programs. These permitting processes must include, but are not
1092	limited to, coastal construction control line permits; joint
1093	coastal permits; environmental resource permits; consistent with
1094	the terms of the United States Environmental Protection Agency's
1095	approval, state-administered section 404 permits; and permitting
1096	processes related to water supply infrastructure, wastewater
1097	infrastructure, and onsite sewage treatment and disposal
1098	systems.
1099	(b) The scope and purpose of the review is to identify
1100	areas of improvement and to increase efficiency within each
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FLORIDA HOUSE (	) F REPRESENTATIVES
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1101	process. Factors that must be considered in the review include
1102	the following:
1103	1. The requirements to obtain a permit.
1104	2. Time periods for review, including by commenting
1105	agencies, and approval of the permit application.
1106	3. Areas for improved efficiency and decision-point
1107	consolidation within a single project's process.
1108	4. Areas of duplication across one or more permit
1109	programs.
1110	5. The methods of requesting permits.
1111	6. Any other factors that may increase the efficiency of
1112	the permitting processes and may allow improved storm recovery.
1113	(c) By December 31, 2025, the department and water
1114	management districts shall provide their findings and proposed
1115	solutions in a report to the Governor, the President of the
1116	Senate, and the Speaker of the House of Representatives.
1117	Section 6. Subsection (1) of section 120.545, Florida
1118	Statutes, is amended to read:
1119	120.545 Committee review of agency rules
1120	(1) As a legislative check on legislatively created
1121	authority, the committee shall examine each existing rule and
1122	proposed rule, except for those proposed rules exempted by s.
1123	120.81(1)(e) and (2), and its accompanying material, and each
1124	emergency rule, and may examine any existing rule, for the
1125	purpose of determining whether:
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The rule reiterates or paraphrases statutory material.

HB 433

(C)

(a) The rule is an invalid exercise of delegated
legislative authority.
(b) The statutory authority for the rule has been
repealed.

- \_
- 1130 1131

(d) The rule is in proper form.

(e) The notice given <u>before</u> prior to its adoption was sufficient to give adequate notice of the purpose and effect of the rule.

(f) The rule is consistent with expressed legislative intent pertaining to the specific provisions of law which the rule implements.

(g) The rule is necessary to accomplish the apparent or expressed objectives of the specific provision of law which the rule implements.

(h) The rule is a reasonable implementation of the law as it affects the convenience of the general public or persons particularly affected by the rule.

(i) The rule could be made less complex or more easily comprehensible to the general public.

(j) The rule's statement of estimated regulatory costs complies with the requirements of s. 120.541 and whether the rule does not impose regulatory costs on the regulated person, county, or city which could be reduced by the adoption of less costly alternatives that substantially accomplish the statutory

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1151 objectives. 1152 The rule will require additional appropriations. (k) 1153 (1) If the rule is an emergency rule, there exists an emergency justifying the adoption of such rule, the agency is 1154 within its statutory authority, and the rule was adopted in 1155 1156 compliance with the requirements and limitations of s. 1157 120.54(4). 1158 Section 7. Paragraphs (a), (b), and (c) of subsection (1) of section 120.55, Florida Statutes, are amended to read: 1159 1160 120.55 Publication.-1161 The Department of State shall: (1)1162 Through a continuous revision and publication (a)1. 1163 system, compile and publish electronically, on a website managed 1164 by the department, the "Florida Administrative Code." The Florida Administrative Code must shall contain all rules adopted 1165 by each agency, citing the grant of rulemaking authority and the 1166 1167 specific law implemented pursuant to which each rule was 1168 adopted, all history notes as authorized in s. 120.545(7), 1169 complete indexes to all rules contained in the code, and any 1170 other material required or authorized by law or deemed useful by 1171 the department. The electronic code must shall display each rule 1172 chapter currently in effect in browse mode and allow full text 1173 search of the code and each rule chapter. The department may 1174 contract with a publishing firm for a printed publication; 1175 however, the department shall retain responsibility for the code

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1176 as provided in this section. The electronic publication is shall 1177 be the official compilation of the administrative rules of this 1178 state. The Florida Administrative Register must be published 1179 once each business day by 8 a.m., with the exception of state 1180 holidays or emergency closures of state agencies. If a rule, 1181 proposed rule, or notice of rule development is corrected and 1182 replaced, the corrected rule or notice must be published in the 1183 next available Florida Administrative Register with a notation 1184 indicating that the rule, proposed rule, or notice has been 1185 corrected by the Department of State. Any timeframes for 1186 rulemaking set forth in this chapter must revert to the initial 1187 date of publication.

1189 The Department of State <u>retains</u> <del>shall retain</del> the copyright over 1190 the Florida Administrative Code.

1191 2. Not publish rules in the Florida Administrative Code 1192 which are general in form but applicable to only one school 1193 district, community college district, or county, or a part 1194 thereof, or state university rules relating to internal 1195 personnel or business and finance shall not be published in the 1196 Florida Administrative Code. Exclusion from publication in the 1197 Florida Administrative Code does shall not affect the validity or effectiveness of such rules. 1198

1199 3. At the beginning of the section of the code dealing1200 with an agency that files copies of its rules with the

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department, the <u>agency</u> <del>department</del> shall publish the address and telephone number of the executive offices of each agency, the manner by which the agency indexes its rules, a listing of all rules of that agency excluded from publication in the code, and a statement as to where those rules may be inspected.

1206 Not publish forms shall not be published in the Florida 4. 1207 Administrative Code; but any form which an agency uses in its 1208 dealings with the public, along with any accompanying 1209 instructions, shall be filed with the committee before it is 1210 used. Any form or instruction which meets the definition of "rule" provided in s. 120.52 must shall be incorporated by 1211 1212 reference into the appropriate rule. The reference must shall 1213 specifically state that the form is being incorporated by reference and must shall include the number, title, and 1214 1215 effective date of the form and an explanation of how the form 1216 may be obtained. Each form created by an agency which is 1217 incorporated by reference in a rule notice of which is given 1218 under s. 120.54(3)(a) after December 31, 2007, must clearly 1219 display the number, title, and effective date of the form and 1220 the number of the rule in which the form is incorporated.

5. <u>Require all materials incorporated by reference in any</u> part of an adopted rule and in any part of a repromulgated rule The department shall allow adopted rules and material incorporated by reference to be filed in the manner prescribed by s. 120.54(1)(i)3.a. or b. electronic form as prescribed by

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1226 department rule. When a proposed rule is filed for adoption or 1227 repromulgation with incorporated material in electronic form, 1228 the department's publication of the Florida Administrative Code on its website must contain a hyperlink from the incorporating 1229 1230 reference in the rule directly to that material. The department 1231 may not allow hyperlinks from rules in the Florida 1232 Administrative Code to any material other than that filed with 1233 and maintained by the department, but may allow hyperlinks to incorporated material maintained by the department from the 1234 1235 adopting agency's website or other sites.

1236 <u>6. Include the date of any technical changes to a rule in</u>
1237 <u>the history note of the rule in the Florida Administrative Code.</u>
1238 <u>A technical change does not affect the effective date of the</u>
1239 <u>rule.</u>

(b) Electronically publish on a website managed by the department a continuous revision and publication entitled the "Florida Administrative Register," which shall serve as the official publication and must contain:

1244 1. All notices required by s. 120.54(2) and (3)(a), 1245 showing the text of all rules proposed for consideration.

1246 2. All notices of public meetings, hearings, and workshops
1247 conducted in accordance with s. 120.525, including a statement
1248 of the manner in which a copy of the agenda may be obtained.

12493. A notice of each request for authorization to amend or1250repeal an existing uniform rule or for the adoption of new

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1251 uniform rules. 1252 4. Notice of petitions for declaratory statements or 1253 administrative determinations. 1254 A summary of each objection to any rule filed by the 5. 1255 Administrative Procedures Committee. 1256 6. A list of rules filed for adoption in the previous 7 1257 days. 1258 7. A list of all rules filed for adoption pending 1259 legislative ratification under s. 120.541(3). A rule shall be 1260 removed from the list once notice of ratification or withdrawal 1261 of the rule is received. 1262 8. The full text of each emergency rule in effect on the 1263 date of publication. 1264 9. Any other material required or authorized by law or 1265 deemed useful by the department. 1266 1267 The department may contract with a publishing firm for a printed 1268 publication of the Florida Administrative Register and make 1269 copies available on an annual subscription basis. 1270 Prescribe by rule the style and form required for (C) 1271 rules, notices, and other materials submitted for filing, 1272 including a rule requiring documents created by an agency which 1273 are proposed to be incorporated by reference in notices published pursuant to s. 120.54(3)(a) and (d) to be coded in the 1274 1275 same manner as notices published pursuant to s. 120.54(3)(a)1.

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1276	Section 8. Paragraph (a) of subsection (2) of section
1277	120.56, Florida Statutes, is amended to read:
1278	120.56 Challenges to rules
1279	(2) CHALLENGING PROPOSED RULES; SPECIAL PROVISIONS
1280	(a) A petition alleging the invalidity of a proposed rule
1281	shall be filed within 21 days after the date of publication of
1282	the notice required by s. 120.54(3)(a); within 10 days after the
1283	final public hearing is held on the proposed rule as provided by
1284	s. 120.54(3)(e)2.; within 20 days after the statement of
1285	estimated regulatory costs or revised statement of estimated
1286	regulatory costs, if applicable, has been prepared and made
1287	available as provided in <u>s. 120.541(1)(c)</u> <del>s. 120.541(1)(d)</del> ; or
1288	within 20 days after the date of publication of the notice
1289	required by s. 120.54(3)(d). The petitioner has the burden to
1290	prove by a preponderance of the evidence that the petitioner
1291	would be substantially affected by the proposed rule. The agency
1292	then has the burden to prove by a preponderance of the evidence
1293	that the proposed rule is not an invalid exercise of delegated
1294	legislative authority as to the objections raised. A person who
1295	is not substantially affected by the proposed rule as initially
1296	noticed, but who is substantially affected by the rule as a
1297	result of a change, may challenge any provision of the resulting
1298	proposed rule.
1299	Section 9. Subsection (1) and paragraph (a) of subsection
1300	(2) of section 120.74, Florida Statutes, are amended to read:

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1301 120.74 Agency annual rulemaking and regulatory plans; 1302 reports.-

1303 (1) REGULATORY PLAN.-By October 1 of each year, each1304 agency shall prepare a regulatory plan.

(a) The plan must include a listing of each law enacted or amended during the previous 12 months which creates or modifies the duties or authority of the agency. If the Governor or the Attorney General provides a letter to the committee stating that a law affects all or most agencies, the agency may exclude the law from its plan. For each law listed by an agency under this paragraph, the plan must state:

Whether the agency must adopt rules to implement the
 law.

1314

2. If rulemaking is necessary to implement the law:

a. Whether a notice of rule development has been published
and, if so, the citation to such notice in the Florida
Administrative Register.

b. The date by which the agency expects to publish thenotice of proposed rule under s. 120.54(3)(a).

1320 3. If rulemaking is not necessary to implement the law, a 1321 concise written explanation of the reasons why the law may be 1322 implemented without rulemaking.

(b) The plan must also <u>identify and describe each rule</u>,
including each rule number or proposed rule number, which
include a listing of each law not otherwise listed pursuant to

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1326 paragraph (a) which the agency expects to develop, adopt, or 1327 repeal for the 12-month period beginning on October 1 and ending 1328 on September 30 implement by rulemaking before the following 1329 July 1, excluding emergency rules except emergency rulemaking. 1330 For each rule law listed under this paragraph, the plan must 1331 state whether the rulemaking is intended to simplify, clarify, 1332 increase efficiency, improve coordination with other agencies, 1333 reduce regulatory costs, or delete obsolete, unnecessary, or 1334 redundant rules.

(c) The plan must include any desired update to the prior year's regulatory plan or supplement published pursuant to subsection (7). If, in a prior year, a law was identified under this paragraph or under subparagraph (a)1. as a law requiring rulemaking to implement but a notice of proposed rule has not been published:

1341 1. The agency <u>must shall</u> identify and again list such law, 1342 noting the applicable notice of rule development by citation to 1343 the Florida Administrative Register; or

1344 2. If the agency has subsequently determined that 1345 rulemaking is not necessary to implement the law, the agency 1346 <u>must shall</u> identify such law, reference the citation to the 1347 applicable notice of rule development in the Florida 1348 Administrative Register, and provide a concise written 1349 explanation of the reason why the law may be implemented without 1350 rulemaking.

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1351 The plan must identify any rules that are required to (d) 1352 be repromulgated pursuant to s. 120.5435 for the 12-month period 1353 beginning on October 1 and ending on September 30. The plan must include a certification executed on 1354 (e) 1355 behalf of the agency by both the agency head, or, if the agency head is a collegial body, the presiding officer; and the 1356 1357 individual acting as principal legal advisor to the agency head. 1358 The certification must declare: Verify That the persons executing the certification 1359 1. 1360 have reviewed the plan. 2. Verify That the agency regularly reviews all of its 1361 1362 rules and identify the period during which all rules have most 1363 recently been reviewed to determine if the rules remain 1364 consistent with the agency's rulemaking authority and the laws 1365 implemented. 1366 3. That the agency understands that regulatory 1367 accountability is necessary to ensure public confidence in the 1368 integrity of state government and, to that end, the agency is 1369 diligently working toward lowering the total number of rules 1370 adopted. 1371 4. The total number of rules adopted and repealed during 1372 the previous 12 months. 1373 (2) PUBLICATION AND DELIVERY TO THE COMMITTEE.-1374 (a) By October 1 of each year, each agency shall: 1375 1. Publish its regulatory plan on its website or on Page 55 of 62

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1376 another state website established for publication of 1377 administrative law records. A clearly labeled hyperlink to the 1378 current plan must be included on the agency's primary website 1379 homepage.

1380 2. Electronically deliver to the committee a copy of the 1381 certification required in paragraph (1)(e) + (1)(d).

3. Publish in the Florida Administrative Register a notice
identifying the date of publication of the agency's regulatory
plan. The notice must include a hyperlink or website address
providing direct access to the published plan.

1386Section 10.Subsections (11) and (20) of section 120.80,1387Florida Statutes, are amended to read:

1388

120.80 Exceptions and special requirements; agencies.-

1389 (11) NATIONAL GUARD.-Notwithstanding <u>s. 120.52(17)</u> <del>s.</del>
1390 <del>120.52(16)</del>, the enlistment, organization, administration,
1391 equipment, maintenance, training, and discipline of the militia,
1392 National Guard, organized militia, and unorganized militia, as
1393 provided by s. 2, Art. X of the State Constitution, are not
1394 rules as defined by this chapter.

1395 (20) FLORIDA STATE GUARD.-Notwithstanding <u>s. 120.52(17)</u> <del>s.</del>
1396 <del>120.52(16)</del>, the enlistment, organization, administration,
1397 equipment, maintenance, training, and discipline of the Florida
1398 State Guard are not rules as defined by this chapter.

1399 Section 11. Paragraph (c) of subsection (1) of section
1400 120.81, Florida Statutes, is amended to read:

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1401 120.81 Exceptions and special requirements; general 1402 areas.-

1403 (1)

(1) EDUCATIONAL UNITS.-

(c) Notwithstanding <u>s. 120.52(17)</u> <del>s. 120.52(16)</del>, any tests, test scoring criteria, or testing procedures relating to student assessment which are developed or administered by the Department of Education pursuant to s. 1003.4282, s. 1008.22, or s. 1008.25, or any other statewide educational tests required by law, are not rules.

1410Section 12. Paragraph (a) of subsection (1) of section1411420.9072, Florida Statutes, is amended to read:

1412 420.9072 State Housing Initiatives Partnership Program.-1413 The State Housing Initiatives Partnership Program is created for 1414 the purpose of providing funds to counties and eligible municipalities as an incentive for the creation of local housing 1415 1416 partnerships, to expand production of and preserve affordable 1417 housing, to further the housing element of the local government 1418 comprehensive plan specific to affordable housing, and to 1419 increase housing-related employment.

(1) (a) In addition to the legislative findings set forth in s. 420.6015, the Legislature finds that affordable housing is most effectively provided by combining available public and private resources to conserve and improve existing housing and provide new housing for very-low-income households, low-income households, and moderate-income households. The Legislature

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1426 intends to encourage partnerships in order to secure the 1427 benefits of cooperation by the public and private sectors and to 1428 reduce the cost of housing for the target group by effectively 1429 combining all available resources and cost-saving measures. The Legislature further intends that local governments achieve this 1430 1431 combination of resources by encouraging active partnerships 1432 between government, lenders, builders and developers, real 1433 estate professionals, advocates for low-income persons, and community groups to produce affordable housing and provide 1434 1435 related services. Extending the partnership concept to encompass 1436 cooperative efforts among small counties as defined in s. 1437 120.52(20) s. 120.52(19), and among counties and municipalities 1438 is specifically encouraged. Local governments are also intended 1439 to establish an affordable housing advisory committee to recommend monetary and nonmonetary incentives for affordable 1440 housing as provided in s. 420.9076. 1441

1442Section 13.Subsection (7) of section 420.9075, Florida1443Statutes, is amended to read:

1444

420.9075 Local housing assistance plans; partnerships.-

1445 (7) The moneys deposited in the local housing assistance 1446 trust fund shall be used to administer and implement the local 1447 housing assistance plan. The cost of administering the plan may 1448 not exceed 5 percent of the local housing distribution moneys 1449 and program income deposited into the trust fund. A county or an 1450 eligible municipality may not exceed the 5-percent limitation on

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1451 administrative costs, unless its governing body finds, by 1452 resolution, that 5 percent of the local housing distribution 1453 plus 5 percent of program income is insufficient to adequately 1454 pay the necessary costs of administering the local housing assistance plan. The cost of administering the program may not 1455 1456 exceed 10 percent of the local housing distribution plus 5 1457 percent of program income deposited into the trust fund, except that small counties, as defined in s. 120.52(20) s. 120.52(19), 1458 and eligible municipalities receiving a local housing 1459 1460 distribution of up to \$350,000 may use up to 10 percent of program income for administrative costs. 1461

1462Section 14. Paragraph (d) of subsection (1) of section1463443.091, Florida Statutes, is amended to read:

1464

443.091 Benefit eligibility conditions.-

(1) An unemployed individual is eligible to receive benefits for any week only if the Department of Commerce finds that:

1468 (d) She or he is able to work and is available for work. 1469 In order to assess eligibility for a claimed week of unemployment, the department shall develop criteria to determine 1470 1471 a claimant's ability to work and availability for work. A claimant must be actively seeking work in order to be considered 1472 1473 available for work. This means engaging in systematic and sustained efforts to find work, including contacting at least 1474 1475 five prospective employers for each week of unemployment

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1476 claimed. The department may require the claimant to provide 1477 proof of such efforts to the one-stop career center as part of reemployment services. A claimant's proof of work search efforts 1478 1479 may not include the same prospective employer at the same 1480 location in 3 consecutive weeks, unless the employer has indicated since the time of the initial contact that the 1481 1482 employer is hiring. The department shall conduct random reviews 1483 of work search information provided by claimants. As an alternative to contacting at least five prospective employers 1484 1485 for any week of unemployment claimed, a claimant may, for that 1486 same week, report in person to a one-stop career center to meet 1487 with a representative of the center and access reemployment 1488 services of the center. The center shall keep a record of the 1489 services or information provided to the claimant and shall 1490 provide the records to the department upon request by the 1491 department. However: 1492 Notwithstanding any other provision of this paragraph 1. 1493 or paragraphs (b) and (e), an otherwise eligible individual may 1494 not be denied benefits for any week because she or he is in

1495 training with the approval of the department, or by reason of s. 1496 443.101(2) relating to failure to apply for, or refusal to 1497 accept, suitable work. Training may be approved by the 1498 department in accordance with criteria prescribed by rule. A 1499 claimant's eligibility during approved training is contingent 1500 upon satisfying eligibility conditions prescribed by rule.

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1501 Notwithstanding any other provision of this chapter, an 2. 1502 otherwise eligible individual who is in training approved under 1503 s. 236(a)(1) of the Trade Act of 1974, as amended, may not be 1504 determined ineligible or disgualified for benefits due to 1505 enrollment in such training or because of leaving work that is 1506 not suitable employment to enter such training. As used in this 1507 subparagraph, the term "suitable employment" means work of a 1508 substantially equal or higher skill level than the worker's past 1509 adversely affected employment, as defined for purposes of the 1510 Trade Act of 1974, as amended, the wages for which are at least 1511 80 percent of the worker's average weekly wage as determined for 1512 purposes of the Trade Act of 1974, as amended.

3. Notwithstanding any other provision of this section, an otherwise eligible individual may not be denied benefits for any week because she or he is before any state or federal court pursuant to a lawfully issued summons to appear for jury duty.

1517 4. Union members who customarily obtain employment through1518 a union hiring hall may satisfy the work search requirements of1519 this paragraph by reporting daily to their union hall.

1520 5. The work search requirements of this paragraph do not 1521 apply to persons who are unemployed as a result of a temporary 1522 layoff or who are claiming benefits under an approved short-time 1523 compensation plan as provided in s. 443.1116.

1524 6. In small counties as defined in <u>s. 120.52(20)</u> <del>s.</del>
 1525 <del>120.52(19)</del>, a claimant engaging in systematic and sustained

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efforts to find work must contact at least three prospective
employers for each week of unemployment claimed.
7. The work search requirements of this paragraph do not
apply to persons required to participate in reemployment
services under paragraph (e).
Section 15. This act shall take effect July 1, 2025.

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