1 A bill to be entitled 2 An act relating to government administration; amending 3 s. 11.26, F.S.; revising the employees required to have permission of the presiding officers of both 4 5 houses before accepting certain employment; amending 6 s. 11.40, F.S.; revising duties of the Legislative 7 Auditing Committee, the Department of Revenue, and the 8 Department of Financial Services related to the 9 failure of certain entities to comply with specified auditing and financial reporting requirements; 10 11 revising procedures that the Department of Revenue and 12 the Department of Financial Services may take upon receipt of certain advice; removing Legislative 13 14 Auditing Committee procedures for conducting audits; 15 creating s. 11.405, F.S.; creating the Florida 16 Accountability Office within the Legislature for specified purposes; providing for the administration 17 of such office in a specified manner; providing that 18 the office shall consist of certain units; providing 19 leadership selection and terms of office for certain 20 21 such units; providing responsibilities and 22 organization of certain units; providing requirements 23 for actions between and among such units; providing 24 the office location; requiring the Legislature to 25 provide certain administrative support; providing

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26 requirements for spending decisions and budgeting; 27 requiring the office to employ persons for a specified 28 purpose; requiring the office to make certain 29 employment-related decisions with the approval of 30 specified persons; prohibiting certain officers and 31 employees of the office from certain activities 32 relating to political parties and candidates; 33 requiring certain parties to resign before becoming a candidate for election; creating s. 11.406, F.S.; 34 35 defining the terms "appropriations project" and "investigation"; providing procedures for submitting 36 37 complaints; providing procedures to be taken by the Public Integrity Division upon receipt of a complaint; 38 39 authorizing the division to inspect and investigate 40 certain items and locations; authorizing the division 41 to agree to retain the confidentiality of such 42 information; authorizing specified entities to issue 43 subpoenas in a certain manner; providing procedures for the enforcement of such subpoenas; requiring the 44 45 division to receive certain reports; requiring the Auditor General and the division to randomly select 46 47 and review, investigate, or audit certain projects and 48 entities beginning in a specified fiscal year; providing requirements for such reviews, 49 50 investigations, and audits; requiring the Auditor

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51 General to make certain determinations about 52 recommended audits; requiring such determinations be 53 reported to the Joint Legislative Auditing Committee; 54 creating s. 11.407, F.S.; requiring the General 55 Accountability Division of the office to conduct 56 certain operational and compliance audits beginning on 57 a specified date; authorizing the division to assist 58 other units of the office in conducting certain audits and investigations; amending s. 11.42, F.S.; revising 59 60 a requirement that the Auditor General possess certain requirements; requiring a deputy director of auditing 61 who possesses certain qualifications be appointed in 62 certain circumstances; requiring the Auditor General 63 to consult with certain entities for a specified 64 65 purpose; requiring the Auditor General to adopt 66 certain rules; revising rulemaking authority of the Auditor General; amending s. 11.45, F.S.; defining the 67 term "compliance audit"; revising the definition of 68 69 the term "operational audit"; providing that duties of the office are independent of an audited entity; 70 71 revising the entities authorized to direct the office 72 to conduct an audit or engagement; revising the 73 frequency with which audits and engagements may be 74 conducted; specifying that certain provisions apply to 75 examinations and investigations; authorizing a

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76 designated representative of the office to discuss an 77 audit, examination, or investigation with certain 78 officials; providing an alternate deadline for 79 responses to findings; revising the circumstances 80 under which the Legislative Auditing Committee is notified of the failure of certain school boards and 81 82 institutions to take corrective action; amending ss. 83 11.47 and 11.51, F.S.; conforming provisions to changes made by the act; amending s. 14.32, F.S.; 84 85 revising the entities with whom the Chief Inspector 86 General is required to report and cooperate; amending 87 s. 112.3187, F.S.; conforming provisions to changes made by the act; amending s. 112.3188, F.S.; providing 88 89 that the office is included in certain confidentiality 90 provisions; revising the reports that receive certain 91 confidential protection to include reports of certain 92 suspected acts; revising the entities authorized to 93 receive certain confidential information; amending s. 112.3189, F.S.; including the office in the list of 94 entities required to conduct certain investigations in 95 96 a specified manner; requiring certain information from the whistle-blower's hotline be communicated to the 97 98 office at least once per month; requiring such information be maintained in a certain manner; 99 amending s. 112.31901, F.S.; authorizing the office to 100

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101 review certain records; amending s. 216.011, F.S.; 102 revising the definition of the term "fixed capital 103 outlay"; amending s. 216.023, F.S.; revising the frequency with which a state agency must submit its 104 105 legislative budget request; repealing s. 216.052, 106 F.S., relating to community budget requests and 107 appropriations; amending s. 216.134, F.S.; requiring 108 specified materials be made public at least 24 hours before certain sessions and meetings; amending s. 109 110 216.177, F.S.; revising the circumstances under which 111 a specified notification regarding spending authority 112 may be made; amending s. 216.192, F.S.; providing that 113 the approval of annual release plans is a budget 114 action; amending s. 261.222, F.S.; revising conditions 115 under which money may be provided for a state 116 emergency; amending s. 216.231, F.S.; providing that 117 the appropriation of certain funds is subject to 118 specified procedures; amending s. 216.262, F.S.; requiring the use of the most recent removing the 119 expiration of a certain procedure; amending s. 120 121 216.292, F.S.; authorizing specified appropriations to 122 be transferred between certain entities under certain 123 circumstances; authorizing the Executive Office of the 124 Governor to transfer certain funds for a specified 125 purpose; providing that certain transfers and

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126 adjustments are subject to specified procedures; 127 removing the expiration of a certain review of 128 transfers; removing a requirement that the Legislature 129 authorize certain transfers; amending s. 252.36, F.S.; 130 providing that certain appropriations are subject to 131 specified procedures; amending ss. 409.8134 and 132 409.902, F.S.; authorizing specified entities to 133 submit budget amendments in a certain manner; amending ss. 20.055 and 760.06, F.S.; conforming cross-134 references; requiring each state agency to review and 135 136 report certain rules to the Joint Legislative Auditing 137 Committee; requiring the Auditor General, the Joint 138 Legislative Auditing Committee, and the Office of 139 Program Policy Analysis and Government Accountability to jointly review certain audit requirements and 140 141 deliver a report to certain entities by a specified 142 date; requiring the report to contain certain 143 information; authorizing the President of the Senate 144 and the Speaker of the House of Representatives to 145 provide certain personnel and support for a specified 146 purpose; authorizing the Administrative Procedures 147 Committee and the Division of Law Revision to provide 148 certain assistance for a specified purpose; providing effective dates. 149

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151 Be It Enacted by the Legislature of the State of Florida: 152 153 Section 1. Subsection (3) of section 11.26, Florida 154 Statutes, is amended to read: 155 11.26 Legislative employees; employment restrictions.-No 156 employee of the Legislature shall: 157 (3) No full-time legislative employee shall be otherwise 158 employed, except with the written permission of the presiding 159 officer of the house by which he or she is employed. Employees of joint committees, joint offices, or the Florida 160 Accountability Office must have the permission of the presiding 161 162 officers of both houses. 163 Section 2. Paragraphs (a) and (b) of subsection (2) of 164 section 11.40, Florida Statutes, are amended to read: 165 11.40 Legislative Auditing Committee.-166 Following notification by the Auditor General, the (2)167 Department of Financial Services, the Division of Bond Finance 168 of the State Board of Administration, the Governor or his or her 169 designee, or the Commissioner of Education or his or her 170 designee of the failure of a local governmental entity, district 171 school board, charter school, or charter technical career center to comply with the applicable provisions within s. 11.45(5)-(7), 172 s. 218.32(1), s. 218.38, or s. 218.503(3), the Legislative 173 174 Auditing Committee may schedule a hearing to determine if the entity should be subject to further state action. If the 175

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176 committee determines that the entity should be subject to 177 further state action, the committee shall:

178 In the case of a local governmental entity or district (a) school board, advise direct the Department of Revenue and the 179 180 Department of Financial Services to withhold any funds not 181 pledged for bond debt service satisfaction which are payable to 182 such entity until the entity complies with the law. Upon receipt 183 of the committee shall specify the date that such advice, action 184 must begin, and the directive must be received by the Department 185 of Revenue and the Department of Financial Services shall have the authority to withhold such funds until the entity complies 186 187 with the law. Beginning 30 days after receiving such advice, 188 each department must either withhold all such funds or report 189 the reasons for not doing so to the committee before the date of 190 the distribution mandated by law. The Department of Revenue and 191 the Department of Financial Services may implement this 192 paragraph.

193

(b) In the case of a special district created by:

194 1. A special act, notify the President of the Senate, the 195 Speaker of the House of Representatives, the standing committees 196 of the Senate and the House of Representatives charged with 197 special district oversight as determined by the presiding 198 officers of each respective chamber, the legislators who 199 represent a portion of the geographical jurisdiction of the 200 special district, and the Department of Commerce that the

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201 special district has failed to comply with the law. Upon receipt 202 of notification, the Department of Commerce shall proceed 203 pursuant to s. 189.062 or s. 189.067. If the special district 204 remains in noncompliance after the process set forth in s. 205 189.0651, or if a public hearing is not held, the Legislative 206 Auditing Committee may notify request the department, which 207 shall to proceed pursuant to s. 189.067(3).

208 2. A local ordinance, notify the chair or equivalent of 209 the local general-purpose government pursuant to s. 189.0652 and 210 the Department of Commerce that the special district has failed to comply with the law. Upon receipt of notification, the 211 212 department shall proceed pursuant to s. 189.062 or s. 189.067. If the special district remains in noncompliance after the 213 214 process set forth in s. 189.0652, or if a public hearing is not 215 held, the Legislative Auditing Committee may notify request the 216 department, which shall to proceed pursuant to s. 189.067(3).

217 Any manner other than a special act or local ordinance, 3. 218 notify the Department of Commerce that the special district has 219 failed to comply with the law. Upon receipt of notification, the 220 department shall proceed pursuant to s. 189.062 or s. 189.067(3). 221

222 Section 3. Effective November 18, 2026, subsection (3) of section 11.40, Florida Statutes, is amended to read: 223

224

225

11.40 Legislative Auditing Committee.-

(3) (a) As used in this subsection, "independent contract

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226 auditor" means a state-licensed certified public accountant or 227 firm with which a state-licensed certified public accountant is 228 currently employed or associated who is actively engaged in the 229 accounting profession. 230 (b) Audits specified in this subsection cover the 231 quarterly compensation reports for the previous calendar year 232 for a random sample of 3 percent of all legislative branch 233 lobbying firms and a random sample of 3 percent of all executive 234 branch lobbying firms calculated using as the total number of 235 such lobbying firms those filing a compensation report for the 236 preceding calendar year. The committee shall provide for a 237 system of random selection of the lobbying firms to be audited. 238 (c) The committee shall create and maintain a list of not 239 less than 10 independent contract auditors approved to conduct 240 the required audits. Each lobbying firm selected for audit in 241 the random audit process may designate one of the independent 242 contract auditors from the committee's approved list. Upon 243 failure for any reason of a lobbying firm selected in the random 244 selection process to designate an independent contract auditor 245 from the committee's list within 30 calendar days after being 246 notified by the committee of its selection, the committee shall 247 assign one of the available independent contract auditors from the approved list to perform the required audit. No independent 248 contract auditor, whether designated by the lobbying firm or by 249 250 the committee, may perform the audit of a lobbying firm where

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251 the auditor and lobbying firm have ever had a direct personal 252 relationship or any professional accounting, auditing, tax 253 advisory, or tax preparing relationship with each other. The 254 committee shall obtain a written, sworn certification subject to 255 s. 837.06, both from the randomly selected lobbying firm and 256 from the proposed independent contract auditor, that no such 257 relationship has ever existed. 258 (d) Each independent contract auditor shall be engaged by 259 and compensated solely by the state for the work performed in 260 accomplishing an audit under this subsection. 261 (c) Any violations of law, deficiencies, or material 262 misstatements discovered and noted in an audit report shall be 263 clearly identified in the audit report and be determined under 264 the rules of either house of the Legislature or under the joint 265 rules, as applicable. 266 (f) If any lobbying firm fails to give full, frank, and 267 prompt cooperation and access to books, records, and associated 268 backup documents as requested in writing by the auditor, that 269 failure shall be clearly noted by the independent contract 270 auditor in the report of audit. 271 (q) The committee shall establish procedures for the 272 selection of independent contract auditors desiring to enter 273 into audit contracts pursuant to this subsection. Such 274 procedures shall include, but not be limited to, a rating system 275 that takes into account pertinent information, including the

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276	independent contract auditor's fee proposals for participating
277	in the process. All contracts under this subsection between an
278	independent contract auditor and the Speaker of the House of
279	Representatives and the President of the Senate shall be
280	terminable by either party at any time upon written notice to
281	the other, and such contracts may contain such other terms and
282	conditions as the Speaker of the House of Representatives and
283	the President of the Senate deem appropriate under the
284	circumstances.
285	(h) The committee shall adopt guidelines that govern
286	random audits and field investigations conducted pursuant to
287	this subsection. The guidelines shall ensure that similarly
288	situated compensation reports are audited in a uniform manner.
289	The guidelines shall also be formulated to encourage compliance
290	and detect violations of the legislative and executive lobbying
291	compensation reporting requirements in ss. 11.045 and 112.3215
292	and to ensure that each audit is conducted with maximum
293	efficiency in a cost-effective manner. In adopting the
294	guidelines, the committee shall consider relevant guidelines and
295	standards of the American Institute of Certified Public
296	Accountants to the extent that such guidelines and standards are
297	applicable and consistent with the purposes set forth in this
298	subsection.
299	(i) All audit reports of legislative lobbying firms shall,
300	upon completion by an independent contract auditor, be delivered

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301	to the President of the Senate and the Speaker of the House of
302	Representatives for their respective review and handling. All
303	audit reports of executive branch lobbyists, upon completion by
304	an independent contract auditor, shall be delivered by the
305	auditor to the Commission on Ethics.
306	Section 4. Section 11.405, Florida Statutes, is created to
307	read:
308	11.405 The Florida Accountability Office
309	(1) There is created within the Legislature the Florida
310	Accountability Office to conduct audits, reviews, examinations,
311	investigations, evaluations, and assessments; to make
312	recommendations regarding the operations, performance, and
313	fiscal management of governmental entities of this state; and to
314	report findings to the Legislature and public agencies regarding
315	fiscal transparency, quality, effectiveness, efficiency, and
316	possible improvements to the programs, operations, and
317	performance of such governmental entities. The office shall be
318	administered as directed by the Legislature or by agreement of
319	the presiding officers of the Legislature.
320	(2) The office shall consist of the following units:
321	(a) The Division of the Auditor General, headed by the
322	Auditor General, the auditor required by s. 2, Art. III of the
323	State Constitution, appointed by both houses of the Legislature
324	acting concurrently, unless otherwise provided by joint rule of
325	the Legislature. The Auditor General's term shall end on

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326	November 30 after the first general election following
327	appointment. If a vacancy occurs while the Legislature is not in
328	session, the President of the Senate and the Speaker of the
329	House of Representatives may appoint a temporary successor by
330	agreement. The Auditor General shall serve at the pleasure of
331	the Legislature. The Division of the Auditor General shall be
332	primarily responsible for financial audits required or
333	authorized by law. The Auditor General shall be primarily
334	responsible for audits authorized by s. 11.45(3)(a), (c), (g),
335	(i), (m), (r), and (v).
336	(b) The General Accountability Division, headed by the
337	General Accountability Officer appointed as provided by joint
338	rule of the Legislature or the agreement of the presiding
339	officers of the Legislature, unless otherwise organized as
340	provided by joint rule of the Legislature or the agreement of
341	the presiding officers of the Legislature. The General
342	Accountability Division shall be primarily responsible for
343	operational audits and compliance audits required or authorized
344	by law. The General Accountability Division shall be primarily
345	responsible for audits authorized by s. 11.45(3), except s.
346	11.45(3)(a), (c), (g), (i), (m), (r), and (v).
347	(c) The Office of Program Policy Analysis and Government
348	Accountability organized as provided by joint rule of the
349	Legislature or the agreement of the presiding officers of the
350	Legislature. The Office of Program Policy Analysis and
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351	Government Accountability shall be primarily responsible for
352	performance audits required or authorized by law.
353	(d) The Public Integrity Division organized as provided by
354	joint rule of the Legislature or the agreement of the presiding
355	officers of the Legislature.
356	(3) The units shall cooperate and assist one another, as
357	resources allow, in order to make the most efficient use of the
358	resources of the Florida Accountability Office. A unit may not
359	conduct an audit or investigation that may interfere or disrupt
360	the audit or investigation conducted by another unit, but
361	cooperative audits and investigations may be conducted. A unit
362	shall assist, as requested by another unit, when its expertise
363	may be effectively utilized.
364	(4) Any unit may conduct any audit or investigation
365	authorized by s. 11.45, except a financial audit expressly
366	assigned to the Division of the Auditor General.
367	(5) When an audit or investigation is required or
368	authorized by general law, the unit conducting such audit or
369	investigation shall consult with the President of the Senate and
370	the Speaker of the House of Representatives for guidance
371	regarding the objectives and scope of such audit or
372	investigation.
373	(6)(a) The headquarters of the Florida Accountability
374	Office shall be at the state capital, but to facilitate auditing
375	and to eliminate unnecessary traveling, the Legislature may
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376	establish field offices located outside the state capital.
377	(b) The Legislature shall provide sufficient
378	administrative support to assist the Florida Accountability
379	Office in all spending decisions within the annual operating
380	budget approved by the President of the Senate and the Speaker
381	of the House of Representatives. The Florida Accountability
382	Office shall employ qualified persons necessary for the
383	efficient operation of the various units. The duties and
384	compensation of such employees and a uniform personnel, job
385	classification, and pay plan for such employees shall be
386	established with the approval of the President of the Senate and
387	the Speaker of the House of Representatives, or their joint
388	designees in the units of the Florida Accountability Office.
389	(7) An officer or a salaried employee of the Florida
390	Accountability Office may not serve as the representative of any
391	political party or on any executive committee or other governing
392	body thereof; serve as an executive, officer, or employee of any
393	political party committee, organization, or association; or be
394	engaged on behalf of any candidate for public office in the
395	solicitation of votes or other activities on behalf of such
396	candidacy. The Auditor General or any employee of the Florida
397	Accountability Office may not become a candidate for election to
398	public office unless she or he first resigns from office or
399	employment.
400	Section 5. Section 11.406, Florida Statutes, is created to
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401	read:
402	11.406 Public Integrity Division investigations
403	(1) As used in this section, the term:
404	(a) "Appropriations project" means a specific
405	appropriation or proviso defined as an appropriations project by
406	
	legislative rule in the year in which it was enacted.
407	(b) "Investigation" means an audit, a review, or any other
408	examination or inquiry into the factual basis of any complaint
409	investigated pursuant to subsection (2).
410	(2) The Public Integrity Division of the Florida
411	Accountability Office may receive and investigate a complaint
412	alleging fraud, waste, abuse, mismanagement, or misconduct in
413	connection with the expenditure of public funds.
414	(3) A complaint may be submitted to the Florida
415	Accountability Office by:
416	(a) The President of the Senate.
417	(b) The Speaker of the House of Representatives.
418	(c) The chair of an appropriations committee of the Senate
419	or the House of Representatives.
420	(d) Any unit of the Florida Accountability Office.
421	(e) Any inspector general.
422	(f) A whistle-blower reporting under s. 112.3187.
423	(4)(a) Upon receipt of a complaint, the Public Integrity
424	Division shall determine whether the complaint is supported by
425	sufficient information indicating a reasonable probability of
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426 fraud, waste, abuse, mismanagement, or misconduct. If the Public 427 Integrity Division determines that the complaint is not 428 supported by sufficient information, the Public Integrity 429 Division shall notify the complainant in writing and the 430 complaint shall be closed. 431 If the complaint is supported by sufficient (b) 432 information, the Public Integrity Division shall determine 433 whether an investigation into the matter has already been 434 initiated by a law enforcement agency, the Commission on Ethics, 435 the Chief Financial Officer, the Office of Chief Inspector 436 General, or the applicable agency inspector general. If such an 437 investigation has been initiated, the Public Integrity Division 438 shall notify the complainant in writing and the complaint may be 439 closed. 440 (c) If the complaint is supported by sufficient 441 information and an investigation into the matter has not already 442 been initiated as described in paragraph (b), the Public 443 Integrity Division shall, within available resources and after 444 consultation with the other units of the Florida Accountability 445 Office, conduct an investigation and issue a report of the 446 investigative findings to the complainant and the President of the Senate and the Speaker of the House of Representatives. The 447 448 Public Integrity Division may refer the matter to another unit of the Florida Accountability Office, any appropriate law 449 enforcement agency, the Commission on Ethics, the Chief 450

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451	Financial Officer, the Office of the Chief Inspector General, or
452	the applicable agency inspector general.
453	(5)(a) The Public Integrity Division may, when pertinent
454	to an investigation of a complaint, inspect and investigate the
455	books, records, papers, documents, data, operation, and physical
456	location of any public agency in this state, including any
457	confidential information; the public records of any entity that
458	has received direct appropriations or a direct payment of fees
459	or taxes collected by this state; and the records of any entity
460	that has contracted with this state whose records are subject to
461	public access pursuant to s. 287.058(1)(c). The Public Integrity
462	Division may agree to retain the confidentiality of confidential
463	information pursuant to s. 11.0431(2)(a).
464	(b) Upon request of the Public Integrity Division, the
465	Legislative Auditing Committee or any other committee of the
466	Legislature may issue subpoenas and subpoenas duces tecum, as
467	provided in s. 11.143, to compel testimony or the production of
468	evidence when deemed necessary to an investigation authorized by
469	this section. Consistent with s. 11.143, such subpoenas and
470	subpoenas duces tecum may be issued as provided by applicable
471	legislative rules or, in the absence of applicable legislative
472	rules, by the chair of the Legislative Auditing Committee with
473	the approval of the Legislative Auditing Committee and the
474	President of the Senate and the Speaker of the House of
475	Representatives, or with the approval of the President of the
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476	Senate or the Speaker of the House of Representatives if such
477	officer alone designated the Legislative Auditing Committee.
478	(c) If the Legislature is not in session when a witness
479	fails or refuses to comply with a lawful subpoena or subpoena
480	duces tecum issued pursuant to this subsection, the subpoena or
481	subpoena duces tecum may be enforced as provided in s. 11.143,
482	and the Public Integrity Division, on behalf of the committee
483	issuing the subpoena or subpoena duces tecum, may file a
484	complaint before any circuit court of this state to enforce the
485	subpoena or subpoena duces tecum. Upon the filing of such
486	complaint, the court shall take jurisdiction of the witness and
487	the subject matter of the complaint and shall direct the witness
488	to respond to all lawful questions and to produce all lawfully
489	demanded documentary evidence in the possession of the witness.
490	The failure of a witness to comply with such order constitutes a
491	direct and criminal contempt of court and the court shall punish
492	the witness accordingly.
493	(d) When the Legislature is in session, upon request of
494	the Public Integrity Division directed to the committee issuing
495	the subpoena or subpoena duces tecum, either house of the
496	Legislature may seek compliance with the subpoena or subpoena
497	duces tecum in accordance with the State Constitution, general
498	law, the joint rules of the Legislature, or the rules of the
499	house of the Legislature whose committee issued the subpoena or
500	subpoena duces tecum.

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501	(6) The Public Integrity Division shall receive copies of
502	all reports required by ss. 14.32, 17.325, and 20.055.
503	(7)(a) Beginning with the 2026-2027 fiscal year, the
504	Auditor General and the Public Integrity Division, within
505	available resources, shall randomly select and review
506	appropriations projects appropriated in the prior fiscal year
507	and, if appropriate, investigate and recommend an audit of such
508	projects. The review, investigation, or audit may be delayed on
509	a selected project until a subsequent year if the timeline of
510	the project warrants such delay. Each review, investigation, or
511	audit must include, but is not limited to, an evaluation of the
512	appropriations project recipient's efficient and effective
513	administration of the project. When an audit is recommended by
514	the Public Integrity Division under this subsection, the Auditor
515	General shall determine whether the audit is appropriate. All
516	such determinations shall be reported to the Joint Legislative
517	Auditing Committee.
518	(b) Beginning with the 2026-2027 fiscal year, the Auditor
519	General and the Public Integrity Division, within available
520	resources, may select and review, investigate, or audit the
521	financial activities of any political subdivision, special
522	district, public authority, public hospital, state or local
523	council or commission, unit of local government, or public
524	education entity in this state, as well as any authority,
525	council, commission, direct-support organization, institution,

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526	foundation, or similar entity created by law or ordinance to
527	pursue a public purpose, entitled by law or ordinance to any
528	distribution of tax or fee revenues, or organized for the sole
529	purpose of supporting one of the public entities listed in this
530	paragraph.
531	Section 6. Section 11.407, Florida Statutes, is created to
532	read:
533	11.407 General Accountability Division audits
534	Beginning on January 1, 2026, the General Accountability
535	Division of the Florida Accountability Office shall conduct all
536	operational audits and compliance audits required by law,
537	including those previously assigned to the Auditor General or
538	the Office of Program Policy Analysis and Government
539	Accountability. The division may assist other units of the
540	Florida Accountability Office in conducting any audit or
541	investigation and conduct other audits authorized by law after
542	consultation with other units of the Florida Accountability
543	Office or as requested by the President of the Senate or the
544	Speaker of the House of Representatives.
545	Section 7. Section 11.42, Florida Statutes, is amended to
546	read:
547	11.42 The Auditor General
548	(1) The Auditor General appointed in this section is the
549	auditor that is required by s. 2, Art. III of the State
550	Constitution.

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551 (1) (2) If, The Auditor General shall be appointed to 552 office to serve at the pleasure of the Legislature, by a 553 majority vote of the members of the Legislative Auditing 554 Committee, subject to confirmation by both houses of the 555 Legislature. at the time of her or his appointment, the Auditor 556 General has not shall have been certified under the Public 557 Accountancy Law in this state for a period of at least 10 years 558 or has and shall have had not less than 10 years' experience in 559 an accounting or auditing related field, a deputy director of 560 auditing who possesses such qualifications must be appointed. 561 Vacancies in the office shall be filled in the same manner as 562 the original appointment.

563 (3) (a) To carry out her or his duties the Auditor General 564 shall make all spending decisions within the annual operating 565 budget approved by the President of the Senate and the Speaker 566 of the House of Representatives. The Auditor General shall 567 employ qualified persons necessary for the efficient operation 568 of the Auditor General's office and shall fix their duties and 569 compensation and, with the approval of the President of the 570 Senate and the Speaker of the House of Representatives, shall 571 adopt and administer a uniform personnel, job classification, 572 and pay plan for such employees.

573 <u>(2)(b)</u> No person shall be employed as a financial auditor 574 who does not possess the qualifications to take the examination 575 for a certificate as certified public accountant under the laws

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576 of this state, and no person shall be employed or retained as 577 legal adviser, on either a full-time or a part-time basis, who 578 is not a member of The Florida Bar.

579 <u>(3)(4)</u> The Auditor General, before entering upon the 580 duties of the office, shall take and subscribe the oath of 581 office required of state officers by the State Constitution.

582 (5) The appointment of the Auditor General may be 583 terminated at any time by a majority vote of both houses of the 584 Legislature.

585 (6) (a) The headquarters of the Auditor General shall be at 586 the state capital, but to facilitate auditing and to eliminate 587 unnecessary traveling the Auditor General may establish field 588 offices located outside the state capital. The Auditor General 589 shall be provided with adequate quarters to carry out the 590 position's functions in the state capital and in other areas of 591 the state.

592 (b) All payrolls and vouchers for the operations of the 593 Auditor General's office shall be submitted to the Chief 594 Financial Officer and, if found to be correct, payments shall be 595 issued therefor.

596 <u>(4)(7)</u> The Auditor General, in consultation with the units 597 <u>of the Florida Accountability Office</u>, may make and enforce 598 reasonable rules and regulations necessary to facilitate audits 599 which <u>the Florida Accountability Office</u> she or he is authorized 500 to perform. The Auditor General shall consult with other units

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601	of the Florida Accountability Office and incorporate into such
602	rules the suggestions of each unit that may lead to more timely
603	and effective audits, examinations, and investigations.
604	(8) No officer or salaried employee of the Office of the
605	Auditor General shall serve as the representative of any
606	political party or on any executive committee or other governing
607	body thereof; serve as an executive, officer, or employee of any
608	political party committee, organization, or association; or be
609	engaged on behalf of any candidate for public office in the
610	solicitation of votes or other activities in behalf of such
611	candidacy. Neither the Auditor General nor any employee of the
612	Auditor General may become a candidate for election to public
613	office unless she or he first resigns from office or employment.
614	No officer or salaried employee of the Auditor General shall
615	actively engage in any other business or profession or be
616	otherwise employed without the prior written permission of the
617	Auditor General.
618	(9) Sections 11.25(1) and 11.26 shall not apply to the
619	Auditor General.
620	Section 8. Section 11.45, Florida Statutes, is amended to
621	read:
622	11.45 Definitions; duties; authorities; reports; rules
623	(1) DEFINITIONSAs used in ss. 11.40-11.51, the term:
624	(a) "Abuse" means behavior that is deficient or improper
625	when compared with behavior that a prudent person would consider
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a reasonable and necessary operational practice given the facts
and circumstances. The term includes the misuse of authority or
position for personal gain.

(b) "Audit" means a financial audit, operational audit, orperformance audit.

(c) "Compliance audit" means an operational audit or a
 performance audit directed at the systems and processes,
 governance, legal compliance, regulations, and contracts of an
 agency, a program, or an activity, as well as any other
 objectives specified by the entity requesting or directing the
 examination.

637 (d) (c) "County agency" means a board of county 638 commissioners or other legislative and governing body of a 639 county, however styled, including that of a consolidated or 640 metropolitan government, a clerk of the circuit court, a separate or ex officio clerk of the county court, a sheriff, a 641 642 property appraiser, a tax collector, a supervisor of elections, 643 or any other officer in whom any portion of the fiscal duties of 644 a body or officer expressly stated in this paragraph are 645 separately placed by law.

646 <u>(e)-(d)</u> "Financial audit" means an examination of financial 647 statements in order to express an opinion on the fairness with 648 which they are presented in conformity with generally accepted 649 accounting principles and an examination to determine whether 650 operations are properly conducted in accordance with legal and

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regulatory requirements. Financial audits must be conducted in accordance with auditing standards generally accepted in the United States and government auditing standards. When applicable, the scope of financial audits must encompass the additional activities necessary to establish compliance with the Single Audit Act Amendments of 1996, 31 U.S.C. ss. 7501-7507, and other applicable federal law.

658 (f) (e) "Fraud" means obtaining something of value through 659 willful misrepresentation, including, but not limited to, intentional misstatements or intentional omissions of amounts or 660 661 disclosures in financial statements to deceive users of 662 financial statements, theft of an entity's assets, bribery, or 663 the use of one's position for personal enrichment through the 664 deliberate misuse or misapplication of an organization's 665 resources.

666 <u>(g)(f)</u> "Governmental entity" means a state agency, a 667 county agency, or any other entity, however styled, that 668 independently exercises any type of state or local governmental 669 function.

(h) (g) "Local governmental entity" means a county agency,
municipality, tourist development council, county tourism
promotion agency, or special district as defined in s. 189.012.
The term does not include any housing authority established
under chapter 421.

675

(i) (h) "Management letter" means a statement of the

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676 auditor's comments and recommendations.

677 (j) (i) "Operational audit" means an audit whose purpose is 678 to evaluate management's performance in establishing and maintaining internal controls, including controls designed to 679 680 prevent and detect fraud, waste, and abuse, and in administering 681 assigned responsibilities in accordance with applicable laws, 682 administrative rules, contracts, grant agreements, and other 683 guidelines. Operational audits must be conducted in accordance with government auditing standards or include a written 684 685 explanation for any departures from such standards in the audit 686 report. Such audits examine internal controls that are designed 687 and placed in operation to promote and encourage the achievement 688 of management's control objectives in the categories of 689 compliance, economic and efficient operations, reliability of 690 financial records and reports, and safeguarding of assets, and 691 identify weaknesses in those internal controls.

692 <u>(k)(j)</u> "Performance audit" means an examination of a 693 program, activity, or function of a governmental entity, 694 conducted in accordance with applicable government auditing 695 standards or auditing and evaluation standards of other 696 appropriate authoritative bodies. The term includes an 697 examination of issues related to:

Economy, efficiency, or effectiveness of the program.
Structure or design of the program to accomplish its
goals and objectives.

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701 3. Adequacy of the program to meet the needs identified by702 the Legislature or governing body.

Alternative methods of providing program services orproducts.

7055. Goals, objectives, and performance measures used by the706agency to monitor and report program accomplishments.

707 6. The accuracy or adequacy of public documents, reports,708 or requests prepared under the program by state agencies.

709 7. Compliance of the program with appropriate policies,710 rules, or laws.

8. Any other issues related to governmental entities asdirected by the Legislative Auditing Committee.

713 <u>(1)(k)</u> "Political subdivision" means a separate agency or 714 unit of local government created or established by law and 715 includes, but is not limited to, the following and the officers 716 thereof: authority, board, branch, bureau, city, commission, 717 consolidated government, county, department, district, 718 institution, metropolitan government, municipality, office, 719 officer, public corporation, town, or village.

(m) (1) "State agency" means a separate agency or unit of state government created or established by law and includes, but is not limited to, the following and the officers thereof: authority, board, branch, bureau, commission, department, division, institution, office, officer, or public corporation, as the case may be, except any such agency or unit within the

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126 legislative branch of state government other than the Florida727 Public Service Commission.

728 <u>(n) (m)</u> "Waste" means the act of using or expending 729 resources unreasonably, carelessly, extravagantly, or for no 730 useful purpose.

731 (2) DUTIES.-The <u>Florida Accountability Office</u> Auditor
 732 General shall:

(a) Conduct audits of records and perform related duties
as prescribed by law, concurrent resolution of the Legislature,
or as directed by the Legislative Auditing Committee.

(b) Annually conduct a financial audit of stategovernment.

(c) Annually conduct financial audits of all state universities and Florida College System institutions and verify the accuracy of the amounts certified by each state university and Florida College System institution chief financial officer pursuant to ss. 1011.45 and 1011.84.

(d) Annually conduct financial audits of the accounts and records of all district school boards in counties with populations of fewer than 150,000, according to the most recent federal decennial statewide census; the Florida School for the Deaf and the Blind; and the Florida School for Competitive Academics.

(e) Once every 3 years, conduct financial audits of theaccounts and records of all district school boards in counties

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751 that have populations of 150,000 or more, according to the most 752 recent federal decennial statewide census.

(f) At least every 3 years, conduct operational audits of the accounts and records of state agencies, state universities, state colleges, district school boards, the Florida Clerks of Court Operations Corporation, water management districts, the Florida School for the Deaf and the Blind, and the Florida School for Competitive Academics.

759 At least every 3 years, conduct a performance audit of (q) 760 the local government financial reporting system, which, for the 761 purpose of this chapter, means any statutory provision related 762 to local government financial reporting. The purpose of such an 763 audit is to determine the accuracy, efficiency, and 764 effectiveness of the reporting system in achieving its goals and 765 to make recommendations to the local governments, the Governor, 766 and the Legislature as to how the reporting system can be 767 improved and how program costs can be reduced. The Office of 768 Program Policy Analysis and Government Accountability Auditor 769 General shall determine the scope of the audits. The local 770 government financial reporting system should provide for the 771 timely, accurate, uniform, and cost-effective accumulation of financial and other information that can be used by the members 772 of the Legislature and other appropriate officials to accomplish 773 774 the following goals:

775

1. Enhance citizen participation in local government;

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776 2. Improve the financial condition of local governments;
777 3. Provide essential government services in an efficient
778 and effective manner; and

4. Improve decisionmaking on the part of the Legislature,
state agencies, and local government officials on matters
relating to local government.

782 (h) At least every 3 years, conduct a performance audit of 783 the Department of Revenue's administration of the ad valorem tax 784 laws as described in s. 195.096. The audit report shall report 785 on the activities of the ad valorem tax program of the 786 Department of Revenue related to the ad valorem tax rolls. The 787 Office of Program Policy Analysis and Government Accountability 788 Auditor General shall include, for at least four counties 789 reviewed, findings as to the accuracy of assessment procedures, 790 projections, and computations made by the department, using the 791 same generally accepted appraisal standards and procedures to 792 which the department and the property appraisers are required to 793 adhere. However, the report may not include any findings or 794 statistics related to any ad valorem tax roll that is in 795 litigation between the state and county officials at the time 796 the report is issued.

(i) Once every 3 years, review a sample of internal audit
reports at each state agency, as defined in s. 20.055(1), to
determine compliance with current Standards for the Professional
Practice of Internal Auditing or, if appropriate, government

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801 auditing standards.

802 Conduct audits of local governmental entities when (j) 803 determined to be necessary by any unit of the Florida 804 Accountability Office the Auditor General, when directed by the 805 Legislative Auditing Committee, or when otherwise required by 806 law. No later than 18 months after the release of the audit report, the applicable unit Auditor General shall perform such 807 808 appropriate followup procedures as he or she deems necessary to 809 determine the audited entity's progress in addressing the findings and recommendations contained within the Auditor 810 811 General's previous report. The applicable unit Auditor General 812 shall notify each member of the audited entity's governing body 813 and the Legislative Auditing Committee of the results of its his 814 or her determination. For purposes of this paragraph, local 815 governmental entities do not include water management districts.

816 Contact each district school board, as defined in s. (k) 817 1003.01(7), with the findings and recommendations contained 818 within the Auditor General's previous operational audit report. 819 The district school board shall provide the Florida 820 Accountability Office Auditor General with evidence of the 821 initiation of corrective action within 45 days after the date it 822 is requested by the Florida Accountability Office Auditor General and evidence of completion of corrective action within 823 824 180 days after the date it is requested by the Florida 825 Accountability Office Auditor General. If the district school

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board fails to provide such evidence comply with the Auditor General's request or is unable to take corrective action within the required timeframe, the <u>Florida Accountability Office</u> <u>Auditor General</u> shall notify the Legislative Auditing Committee.

830 At least once every 3 years, conduct operational (1) audits of the accounts and records of eligible nonprofit 831 832 scholarship-funding organizations receiving eligible 833 contributions under s. 1002.395, including any contracts for 834 services with related entities, to determine compliance with the provisions of that section. Such audits shall include, but not 835 836 be limited to, a determination of the eligible nonprofit 837 scholarship-funding organization's compliance with s. 1002.395(6)(1). The Florida Accountability Office Auditor 838 839 General shall provide its report on the results of the audits to 840 the Governor, the President of the Senate, the Speaker of the 841 House of Representatives, the Chief Financial Officer, and the 842 Legislative Auditing Committee, within 30 days after of 843 completion of the audit.

(m) At least once every 7 years, conduct an operational and financial audit of each large-hub commercial service airport. Each operational audit shall include, at a minimum, an assessment of compliance with s. 332.0075, including compliance with chapter 287, and compliance with the public records and public meetings laws of this state. For purposes of this paragraph, the term "large-hub commercial service airport" means

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861

a publicly owned airport that has at least 1 percent of the
annual passenger boardings in the United States as reported by
the Federal Aviation Administration.

(n) At least once every 3 years, conduct an operational
audit of the Florida Birth-Related Neurological Injury
Compensation Association. Each operational audit shall include,
at a minimum, an assessment of compliance with ss. 766.303766.315 and compliance with the public records and public
meetings laws of this state. The first operational audit must be
completed by August 15, 2021.

862 Each unit of the Florida Accountability Office Auditor General 863 shall perform its his or her duties independently from an 864 audited entity, exercising objective and impartial judgment, but 865 under the general policies established by the Legislative 866 Auditing Committee or the Legislature. This subsection does not 867 limit the Florida Accountability Office's Auditor General's 868 discretionary authority to conduct other audits or engagements 869 of governmental entities as authorized in subsection (3).

(3) AUTHORITY FOR AUDITS AND OTHER ENGAGEMENTS. -<u>Any unit</u>
of the <u>Florida Accountability Office</u> Auditor General may,
pursuant to <u>its</u> his or her own <u>discretion</u> authority, or at the
direction of the Legislative Auditing Committee, <u>the President</u>
of the Senate, or the Speaker of the House of Representatives,
conduct audits or other engagements as determined appropriate by

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876 the unit Auditor General of: 877 The accounts and records of any governmental entity (a) 878 created or established by law. 879 The information technology programs, activities, (b) functions, or systems of any governmental entity created or 880 881 established by law. 882 (C) The accounts and records of any charter school created 883 or established by law. 884 The accounts and records of any direct-support (d) 885 organization or citizen support organization created or 886 established by law. The Florida Accountability Office Auditor 887 General is authorized to require and receive any records from 888 the direct-support organization or citizen support organization, 889 or from its independent auditor. 890 The public records associated with any appropriation (e) 891 made by the Legislature to a nongovernmental agency, 892 corporation, or person. All records of a nongovernmental agency, 893 corporation, or person with respect to the receipt and 894 expenditure of such an appropriation shall be public records and 895 shall be treated in the same manner as other public records are 896 under general law. 897 State financial assistance provided to any nonstate (f) entity as defined by s. 215.97. 898 899 The Tobacco Settlement Financing Corporation created (q) 900 pursuant to s. 215.56005. Page 36 of 75

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Any purchases of federal surplus lands for use as 901 (h) 902 sites for correctional facilities as described in s. 253.037. 903 (i) The Florida Development Finance Corporation or the 904 capital development board or the programs or entities created by 905 the board. The audit or report may not reveal the identity of 906 any person who has anonymously made a donation to the board 907 pursuant to this paragraph. The identity of a donor or 908 prospective donor to the board who desires to remain anonymous 909 and all information identifying such donor or prospective donor 910 are confidential and exempt from the provisions of s. 119.07(1) 911 and s. 24(a), Art. I of the State Constitution. Such anonymity 912 shall be maintained in the auditor's report.

913 (j) The records pertaining to the use of funds from 914 voluntary contributions on a motor vehicle registration 915 application or on a driver license application authorized 916 pursuant to ss. 320.023 and 322.081.

917 (k) The records pertaining to the use of funds from the918 sale of specialty license plates described in chapter 320.

919 (1) The acquisitions and divestitures related to the 920 Florida Communities Trust Program created pursuant to chapter 921 380.

922 (m) The Florida Water Pollution Control Financing923 Corporation created pursuant to s. 403.1837.

924 (n) The school readiness program, including the early925 learning coalitions under part VI of chapter 1002.

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926 CareerSource Florida, Inc., the state board as defined (\circ) 927 in s. 445.002, or the programs or entities created by the state 928 board under s. 445.004. 929 The corporation defined in s. 455.32 that is under (p) 930 contract with the Department of Business and Professional 931 Regulation to provide administrative, investigative, 932 examination, licensing, and prosecutorial support services in 933 accordance with the provisions of s. 455.32 and the practice act 934 of the relevant profession. 935 (q) The Florida Engineers Management Corporation created 936 pursuant to chapter 471. 937 (r) The books and records of any permitholder that 938 conducts race meetings or jai alai exhibitions under chapter 939 550. 940 The corporation defined in part II of chapter 946, (s) known as the Prison Rehabilitative Industries and Diversified 941 942 Enterprises, Inc., or PRIDE Enterprises. 943 The Florida Virtual School. (t) 944 Virtual education providers receiving state funds or (u) 945 funds from local ad valorem taxes. The accounts and records of a nonprofit scholarship-946 (V) 947 funding organization participating in a state sponsored 948 scholarship program authorized by chapter 1002. 949 The Florida Tourism Industry Marketing Corporation. (w) 950 Tourist development councils and county tourism (X) Page 38 of 75

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951 promotion agencies.

952 (4) SCHEDULING AND STAFFING OF AUDITS.-

953 (a) Each financial audit required or authorized by this 954 section, when practicable, shall be made and completed within 955 not more than 9 months following the end of each audited fiscal 956 year of the state agency or political subdivision, or at such 957 lesser time which may be provided by law or concurrent 958 resolution or directed by the Legislative Auditing Committee. 959 When the Florida Accountability Office Auditor General 960 determines that conducting any audit or engagement otherwise 961 required by law would not be possible due to workload or would 962 not be an efficient or effective use of its his or her resources 963 based on an assessment of risk, then, in its his or her 964 discretion, the Florida Accountability Office Auditor General 965 may temporarily or indefinitely postpone such audits or other 966 engagements for such period or any portion thereof, unless 967 otherwise directed by the committee.

968 The Florida Accountability Office Auditor General may, (b) 969 when in his or her judgment it is necessary, designate and 970 direct any auditor employed by the Florida Accountability Office 971 Auditor General to audit any accounts or records within the 972 authority of the Florida Accountability Office Auditor General to audit. The auditor shall report his or her findings for 973 974 review by the Florida Accountability Office Auditor General, which who shall prepare the audit report. 975

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976 The audit report when final shall be a public record. (C) 977 The audit workpapers and notes are not a public record; however, 978 those workpapers necessary to support the computations in the 979 final audit report may be made available by a majority vote of 980 the Legislative Auditing Committee after a public hearing 981 showing proper cause. The audit workpapers and notes shall be retained by the Florida Accountability Office Auditor General 982 983 until no longer useful in its his or her proper functions, after 984 which time they may be destroyed.

985 (d) At the conclusion of the audit, examination, or 986 investigation, the Florida Accountability Office Auditor General 987 or the designated representative of the Florida Accountability 988 Office Auditor General's designated representative shall discuss 989 the audit, examination, or investigation with the official whose 990 office is subject to audit and submit to that official a list of 991 the Florida Accountability Office's Auditor General's findings 992 which may be included in the audit report. If the official is 993 not available for receipt of the list of audit findings, then 994 delivery is presumed to be made when it is delivered to his or 995 her office. The official shall submit to the Florida 996 Accountability Office Auditor General or the designated 997 representative, within 30 days after the receipt of the list of findings, or within 15 days if specified in writing with the 998 999 delivery of the findings, his or her written statement of 1000 explanation or rebuttal concerning all of the findings,

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1001 including corrective action to be taken to preclude a recurrence 1002 of all findings.

1003 The Florida Accountability Office Auditor General (e) shall provide the successor independent certified public 1004 1005 accountant of a district school board with access to the prior 1006 year's working papers in accordance with the Statements on 1007 Auditing Standards, including documentation of planning, 1008 internal control, audit results, and other matters of continuing accounting and auditing significance, such as the working paper 1009 analysis of balance sheet accounts and those relating to 1010 1011 contingencies.

1012 (5) PETITION FOR AN AUDIT BY THE <u>FLORIDA ACCOUNTABILITY</u> 1013 OFFICE AUDITOR GENERAL.—

1014 The Legislative Auditing Committee shall direct the (a) 1015 Florida Accountability Office Auditor General to make an audit 1016 of any municipality whenever petitioned to do so by at least 20 1017 percent of the registered electors in the last general election 1018 of that municipality pursuant to this subsection. The supervisor 1019 of elections of the county in which the municipality is located 1020 shall certify whether or not the petition contains the 1021 signatures of at least 20 percent of the registered electors of 1022 the municipality. After the completion of the audit, the Florida 1023 Accountability Office Auditor General shall determine whether 1024 the municipality has the fiscal resources necessary to pay the cost of the audit. The municipality shall pay the cost of the 1025

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1026 audit within 90 days after the Florida Accountability Office's 1027 Auditor General's determination that the municipality has the 1028 available resources. If the municipality fails to pay the cost 1029 of the audit, the Department of Revenue shall, upon 1030 certification of the Florida Accountability Office Auditor 1031 General, withhold from that portion of the distribution pursuant 1032 to s. 212.20(6)(d)5. which is distributable to such 1033 municipality, a sum sufficient to pay the cost of the audit and 1034 shall deposit that sum into the General Revenue Fund of the 1035 state.

(b) At least one registered elector in the most recent general election must file a letter of intent with the municipal clerk <u>before</u> prior to any petition of the electors of that municipality for the purpose of an audit. Each petition must be submitted to the supervisor of elections and contain, at a minimum:

- 1042 1. The elector's printed name;
- 1043 2. The signature of the elector;
- 1044 3. The elector's residence address;
- 1045 4. The elector's date of birth; and
- 1046 5. The date signed.

1047

- 1047 1048 All petitions must be submitted for verification within 1 1049 calendar year after the audit petition origination by the
- 1050 municipal electors.

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1051 REQUEST BY A LOCAL GOVERNMENTAL ENTITY FOR AN AUDIT BY (6) 1052 THE FLORIDA ACCOUNTABILITY OFFICE AUDITOR GENERAL.-Whenever a 1053 local governmental entity requests the Florida Accountability Office Auditor General to conduct an audit of all or part of its 1054 1055 operations and the Florida Accountability Office Auditor General conducts the audit under its his or her own authority or at the 1056 1057 direction of the Legislative Auditing Committee, the expenses of 1058 the audit shall be paid by the local governmental entity. The 1059 Florida Accountability Office Auditor General shall estimate the 1060 cost of the audit. Fifty percent of the cost estimate shall be 1061 paid by the local governmental entity before the initiation of 1062 the audit and deposited into the General Revenue Fund of the 1063 state. After the completion of the audit, the Florida 1064 Accountability Office Auditor General shall notify the local 1065 governmental entity of the actual cost of the audit. The local 1066 governmental entity shall remit the remainder of the cost of the 1067 audit to the Florida Accountability Office Auditor General for 1068 deposit into the General Revenue Fund of this the state. If the 1069 local governmental entity fails to comply with paying the 1070 remaining cost of the audit, the Florida Accountability Office 1071 Auditor General shall notify the Legislative Auditing Committee. 1072 FLORIDA ACCOUNTABILITY OFFICE AUDITOR GENERAL (7) 1073 REPORTING REQUIREMENTS.-

1074 (a) The Auditor General shall notify the Legislative1075 Auditing Committee of any local governmental entity, district

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1076 school board, charter school, or charter technical career center 1077 that does not comply with the reporting requirements of s. 1078 218.39.

1079 The Florida Accountability Office Auditor General, in (b) 1080 consultation with the Board of Accountancy, shall review all 1081 audit reports submitted pursuant to s. 218.39. The Auditor 1082 General shall request any significant items that were omitted in 1083 violation of a rule adopted by the Auditor General. The items must be provided within 45 days after the date of the request. 1084 1085 If the governmental entity does not comply with the Auditor General's request, the Auditor General shall notify the 1086 1087 Legislative Auditing Committee.

(c) The Auditor General shall provide annually a list of those special districts which are not in compliance with s. 218.39 to the Special District Accountability Program of the Department of Commerce.

1092 During the Florida Accountability Office's Auditor (d) 1093 General's review of audit reports, it he or she shall contact 1094 those units of local government, as defined in s. 218.403, that 1095 are not in compliance with s. 218.415 and request evidence of 1096 corrective action. The unit of local government shall provide the Florida Accountability Office Auditor General with evidence 1097 1098 of corrective action within 45 days after the date it is requested by the Florida Accountability Office Auditor General. 1099 1100 If the unit of local government fails to comply with the Florida

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1101 <u>Accountability Office's</u> Auditor General's request, the <u>Florida</u> 1102 <u>Accountability Office</u> Auditor General shall notify the 1103 Legislative Auditing Committee.

1104 The Florida Accountability Office Auditor General (e) shall notify the Governor or the Commissioner of Education, as 1105 1106 appropriate, and the Legislative Auditing Committee of any audit 1107 report reviewed by the office Auditor General pursuant to 1108 paragraph (b) which contains a statement that a local governmental entity, charter school, charter technical career 1109 1110 center, or district school board has met one or more of the conditions specified in s. 218.503. If the Auditor General 1111 1112 requests a clarification regarding information included in an 1113 audit report to determine whether a local governmental entity, 1114 charter school, charter technical career center, or district school board has met one or more of the conditions specified in 1115 1116 s. 218.503, the requested clarification must be provided within 1117 45 days after the date of the request. If the local governmental 1118 entity, charter school, charter technical career center, or 1119 district school board does not comply with the Florida Accountability Office's Auditor General's request, the office 1120 1121 Auditor General shall notify the Legislative Auditing Committee. If, after obtaining the requested clarification, the Florida 1122 1123 Accountability Office Auditor General determines that the local governmental entity, charter school, charter technical career 1124 center, or district school board has met one or more of the 1125

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1126 conditions specified in s. 218.503, the office he or she shall 1127 notify the Governor or the Commissioner of Education, as 1128 appropriate, and the Legislative Auditing Committee. 1129 The Florida Accountability Office Auditor General (f) 1130 shall annually compile and transmit to the President of the 1131 Senate, the Speaker of the House of Representatives, and the 1132 Legislative Auditing Committee a summary of significant findings 1133 and financial trends identified in audit reports reviewed in paragraph (b) or otherwise identified by the Florida 1134 1135 Accountability Office's Auditor General's review of such audit reports and financial information, and identified in audits of 1136 1137 district school boards conducted by the office Auditor General. The Florida Accountability Office Auditor General shall include 1138 1139 financial information provided pursuant to s. 218.32(1)(e) for entities with fiscal years ending on or after June 30, 2003, 1140 1141 within the office's his or her reports submitted pursuant to 1142 this paragraph. 1143 If the Florida Accountability Office Auditor General (q) discovers significant errors, improper practices, or other 1144 significant discrepancies in connection with its his or her 1145 1146 audits of a state agency or state officer, the Florida

1147 <u>Accountability Office</u> Auditor General shall notify the President 1148 of the Senate, the Speaker of the House of Representatives, and 1149 the Legislative Auditing Committee. The President of the Senate 1150 and the Speaker of the House of Representatives shall promptly

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1151 forward a copy of the notification to the chairs of the 1152 respective legislative committees, which in the judgment of the 1153 President of the Senate and the Speaker of the House of 1154 Representatives are substantially concerned with the functions 1155 of the state agency or state officer involved. Thereafter, and 1156 in no event later than the 10th day of the next succeeding 1157 legislative session, the person in charge of the state agency 1158 involved, or the state officer involved, as the case may be, shall explain in writing to the President of the Senate, the 1159 1160 Speaker of the House of Representatives, and to the Legislative 1161 Auditing Committee the reasons or justifications for such 1162 errors, improper practices, or other significant discrepancies 1163 and the corrective measures, if any, taken by the agency.

1164 The Florida Accountability Office Auditor General (h) shall annually compile and transmit to the President of the 1165 1166 Senate, the Speaker of the House of Representatives, and the 1167 Legislative Auditing Committee by December 1 of each year a 1168 report that includes a projected 2-year work plan identifying 1169 the audit and other accountability activities to be undertaken and a list of statutory and fiscal changes recommended by the 1170 1171 Florida Accountability Office Auditor General. The Florida 1172 Accountability Office Auditor General may also transmit 1173 recommendations at other times of the year when the information 1174 would be timely and useful for the Legislature.

1175

(i) The Florida Accountability Office Auditor General

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1176 shall annually transmit by July 15, to the President of the 1177 Senate, the Speaker of the House of Representatives, and the 1178 Department of Financial Services, a list of all school 1179 districts, charter schools, charter technical career centers, 1180 Florida College System institutions, state universities, and 1181 local governmental entities that have failed to comply with the 1182 transparency requirements as identified in the audit reports 1183 reviewed pursuant to paragraph (b) and those conducted pursuant 1184 to subsection (2).

1185 (j) The Florida Accountability Office Auditor General 1186 shall notify the Legislative Auditing Committee of any financial 1187 or operational audit report prepared pursuant to this section 1188 which indicates that a district school board, state university, 1189 or Florida College System institution has failed to take full 1190 corrective action in response to a recommendation that was 1191 included in the two preceding financial reports or any preceding 1192 operational audit report reports.

1193 1. The committee may direct the district school board or 1194 the governing body of the state university or Florida College 1195 System institution to provide a written statement to the 1196 committee explaining why full corrective action has not been 1197 taken or, if the governing body intends to take full corrective 1198 action, describing the corrective action to be taken and when it 1199 will occur.

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2. If the committee determines that the written statement

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1201 is not sufficient, the committee may require the chair of the 1202 district school board or the chair of the governing body of the 1203 state university or Florida College System institution, or the 1204 chair's designee, to appear before the committee.

1205 3. If the committee determines that the district school board, state university, or Florida College System institution 1206 1207 has failed to take full corrective action for which there is no 1208 justifiable reason or has failed to comply with committee requests made pursuant to this section, the committee shall 1209 1210 refer the matter to the State Board of Education or the Board of 1211 Governors, as appropriate, to proceed in accordance with s. 1212 1008.32 or s. 1008.322, respectively.

1213 (8) RULES OF THE AUDITOR GENERAL.-The Auditor General, in 1214 consultation with the Board of Accountancy, shall adopt rules for the form and conduct of all financial audits performed by 1215 1216 independent certified public accountants pursuant to ss. 1217 215.981, 218.39, 1001.453, 1002.395, 1004.28, and 1004.70. The 1218 rules for audits of local governmental entities, charter 1219 schools, charter technical career centers, and district school 1220 boards must include, but are not limited to, requirements for 1221 the reporting of information necessary to carry out the purposes of the Local Governmental Entity, Charter School, Charter 1222 Technical Career Center, and District School Board Financial 1223 Emergencies Act as stated in s. 218.501. 1224

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(9) TECHNICAL ADVICE PROVIDED BY THE AUDITOR GENERAL.-The

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1226 Auditor General may provide technical advice to:

(a) The Department of Education in the development of a
compliance supplement for the financial audit of a district
school board conducted by an independent certified public
accountant.

1231 (b) Governmental entities on their financial and 1232 accounting systems, procedures, and related matters.

(c) Governmental entities on promoting the building of competent and efficient accounting and internal audit organizations in their offices.

1236 Section 9. Section 11.47, Florida Statutes, is amended to 1237 read:

1238 11.47 Penalties; failure to make a proper audit or 1239 examination; making a false report; failure to produce documents 1240 or information.-

1241 (1)All officers whose respective offices the Florida 1242 Accountability Office Auditor General or the Office of Program 1243 Policy Analysis and Covernment Accountability is authorized to 1244 audit or examine shall enter into their public records 1245 sufficient information for proper audit or examination, and 1246 shall make the same available to the Florida Accountability 1247 Office Auditor General or the Office of Program Policy Analysis and Government Accountability on demand. 1248

1249(2) The willful failure or refusal of the Auditor General1250director of the Office of Program Policy Analysis and Government

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1251 Accountability, or any staff employed by the Florida 1252 Accountability Office Auditor General or the Office of Program 1253 Policy Analysis and Government Accountability to make a proper audit or examination in line with its his or her duty, the 1254 1255 willful making of a false report as to any audit or examination, 1256 or the willful failure or refusal to report a shortage or 1257 misappropriation of funds or property shall be cause for removal 1258 from such office or employment, and the Auditor General, the 1259 director of the Office of Program Policy Analysis and Government 1260 Accountability, or a staff member commits shall be guilty of a misdemeanor of the first degree, punishable as provided in s. 1261 1262 775.082 or s. 775.083.

1263 (3) Any person who willfully fails or refuses to provide 1264 access to an employee, officer, or agent of an entity subject to 1265 an audit or to furnish or produce any book, record, paper, 1266 document, data, or sufficient information necessary to a proper 1267 audit or examination which the Florida Accountability Office, 1268 Auditor General, or the Office of Program Policy Analysis and 1269 Government Accountability is by law authorized to perform 1270 commits a misdemeanor of the first degree, punishable as 1271 provided in s. 775.082 or s. 775.083.

(4) Any officer who willfully fails or refuses to furnish
or produce any book, record, paper, document, data, or
sufficient information necessary to a proper audit or
examination which the <u>Florida Accountability Office</u>, Auditor

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1276 General, or the Office of Program Policy Analysis and Government 1277 Accountability is by law authorized to perform, shall be subject 1278 to removal from office.

Section 10. Subsections (1) and (2) of section 11.51,
Florida Statutes, are amended to read:

1281 11.51 Office of Program Policy Analysis and Government 1282 Accountability.-

1283 (1) The Office of Program Policy Analysis and Government 1284 Accountability is authorized to examine all entities and records 1285 listed in s. 11.45(3).

1286 (2) At the conclusion of an examination, the designated 1287 representative of the Office of Program Policy Analysis and Government Accountability shall discuss the examination with the 1288 1289 official whose office is examined and submit to that official 1290 the Office of Program Policy Analysis and Government 1291 Accountability's preliminary findings. If the official is not 1292 available for receipt of the preliminary findings, clearly 1293 designated as such, delivery thereof is presumed to be made when 1294 it is delivered to his or her office. Whenever necessary, the 1295 Office of Program Policy Analysis and Government Accountability 1296 may request the official to submit his or her written statement 1297 of explanation or rebuttal within 15 days after the receipt of 1298 the findings. If the response time is not requested to be within 15 days, the official shall submit his or her response within 30 1299 days after receipt of the preliminary findings. 1300

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1301 Section 11. Paragraph (g) of subsection (2) of section 1302 14.32, Florida Statutes, is amended to read: 1303 14.32 Office of Chief Inspector General.-1304 The Chief Inspector General shall: (2) 1305 Report expeditiously to and cooperate fully with the (a) 1306 Department of Law Enforcement, the Chief Financial Officer, the 1307 Department of Legal Affairs, and any other law enforcement 1308 agency believed to have jurisdiction agencies when there are 1309 recognizable grounds to believe that there has been a violation 1310 of criminal law or that a civil action should be initiated. 1311 Section 12. Subsections (1), (6), and (7) of section 1312 112.3187, Florida Statutes, are amended to read: 1313 112.3187 Adverse action against employee for disclosing 1314 information of specified nature prohibited; employee remedy and 1315 relief.-1316 (1)SHORT TITLE.-Sections 112.3187-112.31901 112.3187-1317 112.31895 may be cited as the "Whistle-blower's Act." 1318 TO WHOM INFORMATION DISCLOSED.-The information (6) 1319 disclosed under this section must be disclosed to any agency or federal government entity having the authority to investigate, 1320 1321 police, manage, or otherwise remedy the violation or act, including, but not limited to, the Florida Accountability 1322 1323 Office, the Office of the Chief Inspector General, an agency inspector general or the employee designated as agency inspector 1324 general under s. 112.3189(1) or inspectors general under s. 1325

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1326 20.055, the Florida Commission on Human Relations, and the 1327 whistle-blower's hotline created under s. 112.3189. However, for 1328 disclosures concerning a local governmental entity, including 1329 any regional, county, or municipal entity, special district, 1330 community college district, or school district or any political 1331 subdivision of any of the foregoing, the information must be 1332 disclosed to a chief executive officer as defined in s. 1333 447.203(9) or other appropriate local official.

EMPLOYEES AND PERSONS PROTECTED.-This section protects 1334 (7)1335 employees and persons who disclose information on their own 1336 initiative in a written and signed complaint; who are requested 1337 to participate in an investigation, hearing, or other inquiry 1338 conducted by the Florida Accountability Office or any agency or 1339 federal government entity; who refuse to participate in any adverse action prohibited by this section; or who initiate a 1340 1341 complaint through the whistle-blower's hotline, or the hotline 1342 of the Medicaid Fraud Control Unit of the Department of Legal 1343 Affairs, or any communication to the Florida Accountability 1344 Office; or employees who file any written complaint to their 1345 supervisory officials or employees who submit a complaint to the 1346 Florida Accountability Office, the Chief Inspector General in 1347 the Executive Office of the Governor, to the employee designated 1348 as agency inspector general under s. 112.3189(1), or to the 1349 Florida Commission on Human Relations. The provisions of This section may not be used by a person while he or she is under the 1350

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1351 care, custody, or control of the state correctional system or, 1352 after release from the care, custody, or control of the state 1353 correctional system, with respect to circumstances that occurred 1354 during any period of incarceration. No remedy or other protection under ss. 112.3187-112.31895 applies to any person 1355 1356 who has committed or intentionally participated in committing 1357 the violation or suspected violation for which protection under 1358 ss. 112.3187-112.31895 is being sought.

Section 13. Section 112.3188, Florida Statutes, is amended to read:

1361 112.3188 Confidentiality of information given to <u>the</u> 1362 <u>Florida Accountability Office</u>, the Chief Inspector General, 1363 internal auditors, inspectors general, local chief executive 1364 officers, or other appropriate local officials.-

(1) The name or identity of any individual who discloses in good faith to <u>the Florida Accountability Office</u>, the Chief Inspector General or an agency inspector general, a local chief executive officer, or other appropriate local official information that alleges that an employee or agent of an agency or independent contractor:

(a) Has violated or is suspected of having violated any
federal, state, or local law, rule, or regulation, thereby
creating and presenting a substantial and specific danger to the
public's health, safety, or welfare; or

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(b) Has committed or is suspected of having committed an

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1376 act of gross mismanagement, malfeasance, misfeasance, gross 1377 waste of public funds, or gross neglect of duty 1378 1379 may not be disclosed to anyone other than a member of the 1380 Florida Accountability Office, Chief Inspector General 1381 General's, agency inspector general general's, internal auditor 1382 auditor's, local chief executive officer officer's, or other 1383 appropriate local officer official's staff without the written consent of the individual, unless the Florida Accountability 1384 1385 Office, Chief Inspector General, internal auditor, agency 1386 inspector general, local chief executive officer, or other 1387 appropriate local official determines that: the disclosure of 1388 the individual's identity is necessary to prevent a substantial 1389 and specific danger to the public's health, safety, or welfare 1390 or to prevent the imminent commission of a crime; or the 1391 disclosure is unavoidable and absolutely necessary during the 1392 course of the audit, evaluation, or investigation. 1393 (2) (a) Except as specifically authorized by s. 112.3189, 1394 all information received by the Florida Accountability Office, the Chief Inspector General, or an agency inspector general or 1395 1396 information produced or derived from fact-finding or other 1397 investigations conducted by the Florida Commission on Human 1398 Relations or the Department of Law Enforcement is confidential and exempt from s. 119.07(1) if the information is being 1399 received or derived from allegations as set forth in paragraph 1400

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1401 (1) (a) or paragraph (1) (b), and an investigation is active. 1402 All information received by a local chief executive (b) 1403 officer or appropriate local official or information produced or 1404 derived from fact-finding or investigations conducted pursuant 1405 to the administrative procedure established by ordinance by a 1406 local government as authorized by s. 112.3187(8)(b) is 1407 confidential and exempt from s. 119.07(1) and s. 24(a), Art. I 1408 of the State Constitution, if the information is being received 1409 or derived from allegations as set forth in paragraph (1)(a) or 1410 paragraph (1)(b) and an investigation is active. 1411 (C) Information deemed confidential under this section may 1412 be disclosed by the Florida Accountability Office, the Chief 1413 Inspector General, agency inspector general, local chief 1414 executive officer, or other appropriate local officer official receiving the information if the recipient determines that the 1415 1416 disclosure of the information is absolutely necessary to prevent 1417 a substantial and specific danger to the public's health, 1418 safety, or welfare or to prevent the imminent commission of a crime. Information disclosed under this subsection may be 1419 disclosed only to persons who are in a position to prevent the 1420 1421 danger to the public's health, safety, or welfare or to prevent 1422 the imminent commission of a crime based on the disclosed information. 1423 1424

- 1425
- An investigation is active under this section if:
 a. It is an ongoing investigation or inquiry or collection

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1426 of information and evidence and is continuing with a reasonable, 1427 good faith anticipation of resolution in the foreseeable future; 1428 or 1429 b. All or a portion of the matters under investigation or 1430 inquiry are active criminal intelligence information or active 1431 criminal investigative information as defined in s. 119.011. 1432 2. Notwithstanding sub-subparagraph 1.a., an investigation 1433 ceases to be active when: The written report required under s. 112.3189(9) has 1434 a. 1435 been sent by the Chief Inspector General to the recipients named in s. 112.3189(9); 1436 1437 b. It is determined that an investigation is not necessary 1438 under s. 112.3189(5); or 1439 c. A final decision has been rendered by the local 1440 government or by the Division of Administrative Hearings pursuant to s. 112.3187(8)(b). 1441 1442 Notwithstanding paragraphs (a), (b), and this 3. 1443 paragraph, information or records received or produced under 1444 this section which are otherwise confidential under law or 1445 exempt from disclosure under chapter 119 retain their 1446 confidentiality or exemption. 1447 4. Any person who willfully and knowingly discloses information or records made confidential under this subsection 1448 1449 commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. 1450

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1451Section 14.Subsections (1) through (4) and paragraph (c)1452of subsection (9) of section 112.3189, Florida Statutes, are1453amended to read:

1454 112.3189 Investigative procedures upon receipt of whistle-1455 blower information from certain state employees.-

1456 This section only applies to the disclosure of (1)1457 information as described in s. 112.3187(5) by an employee or 1458 former employee of, or an applicant for employment with, a state agency, as the term "state agency" is defined in s. 216.011, to 1459 1460 the Florida Accountability Office, of the Chief Inspector General of the Executive Office of the Governor, or to the 1461 1462 agency inspector general. If an agency does not have an 1463 inspector general, the head of the state agency, as defined in 1464 s. 216.011, shall designate an employee to receive information described in s. 112.3187(5). For purposes of this section and s. 1465 1466 112.3188 only, the employee designated by the head of the state 1467 agency shall be deemed an agency inspector general.

1468 To facilitate the receipt of information described in (2) 1469 subsection (1), the Chief Inspector General shall maintain an 1470 in-state toll-free whistle-blower's hotline and shall circulate 1471 among the various state agencies an advisory for all employees 1472 which indicates the existence of the toll-free number and its 1473 purpose and provides an address to which written whistle-blower 1474 information may be forwarded. At least once per month, an accurate summary of information received via the hotline shall 1475

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1476 be communicated to the Florida Accountability Office and 1477 maintained pursuant to s. 11.0431. 1478 When a person alleges information described in s. (3) 1479 112.3187(5), the Florida Accountability Office, the Chief 1480 Inspector General, or the agency inspector general actually 1481 receiving such information shall within 20 days after of receiving such information determine: 1482 1483 Whether the information disclosed is the type of (a) information described in s. 112.3187(5). 1484 1485 (b) Whether the source of the information is a person who 1486 is an employee or former employee of, or an applicant for 1487 employment with, a state agency, as defined in s. 216.011. 1488 Whether the information actually disclosed (C) 1489 demonstrates reasonable cause to suspect that an employee or 1490 agent of an agency or independent contractor has violated any 1491 federal, state, or local law, rule, or regulation, thereby 1492 creating and presenting a substantial and specific danger to the 1493 public's health, safety, or welfare, or has committed an act of 1494 gross mismanagement, malfeasance, misfeasance, gross waste of 1495 public funds, or gross neglect of duty. 1496 If the Florida Accountability Office, the Chief (4) Inspector General, or the agency inspector general under 1497 1498 subsection (3) determines that the information disclosed is not the type of information described in s. 112.3187(5), or that the 1499 1500 source of the information is not a person who is an employee or

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1501 former employee of, or an applicant for employment with, a state 1502 agency, as defined in s. 216.011, or that the information 1503 disclosed does not demonstrate reasonable cause to suspect that 1504 an employee or agent of an agency or independent contractor has 1505 violated any federal, state, or local law, rule, or regulation, 1506 thereby creating and presenting a substantial and specific 1507 danger to the public's health, safety, or welfare, or has 1508 committed an act of gross mismanagement, malfeasance, 1509 misfeasance, gross waste of public funds, or gross neglect of 1510 duty, the Florida Accountability Office, the Chief Inspector General, or the agency inspector general shall notify the 1511 1512 complainant of such fact and copy and return, upon request of 1513 the complainant, any documents and other materials that were 1514 provided by the complainant. 1515 (9)

(c) The Chief Inspector General shall transmit any final report under this section, any comments provided by the complainant, and any appropriate comments or recommendations by the Chief Inspector General to the Governor, the Legislative Auditing Committee, <u>the Florida Accountability Office</u>, the investigating agency, and the Chief Financial Officer.

1522 Section 15. Subsection (4) is added to section 112.31901, 1523 Florida Statutes, to read: 1524 112.31901 Investigatory records.-1525 (4) This section shall not prevent the Florida

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1526	Accountability Office from reviewing any records of any
1527	investigation under this section.
1528	Section 16. Paragraph (r) of subsection (1) of section
1529	216.011, Florida Statutes, is amended to read:
1530	216.011 Definitions
1531	(1) For the purpose of fiscal affairs of the state,
1532	appropriations acts, legislative budgets, and approved budgets,
1533	each of the following terms has the meaning indicated:
1534	(r) "Fixed capital outlay" means the appropriation
1535	category used to fund real property (land, buildings, including
1536	appurtenances, fixtures and fixed equipment, structures, etc.),
1537	including additions, replacements, major repairs, and
1538	renovations to real property which materially extend its useful
1539	life or materially improve or change its functional use and
1540	including furniture and equipment necessary to furnish and
1541	operate a new or improved facility, when appropriated by the
1542	Legislature in the fixed capital outlay appropriation category.
1543	Minor repairs and maintenance which do not materially extend the
1544	useful life or materially improve or change the functional use
1545	of a facility may be appropriated in an expense, contracted
1546	services, or special appropriation category.
1547	Section 17. Subsections (1) and (2) of section 216.023,
1548	Florida Statutes, are amended to read:
1549	216.023 Legislative budget requests to be furnished to
1550	Legislature by agencies
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1551 The head of each state agency, except as provided in (1)1552 subsection (2), shall submit a final legislative budget request 1553 to the Legislature and to the Governor, as chief budget officer of the state, in the form and manner prescribed in the budget 1554 1555 instructions and at such time as specified by the Executive 1556 Office of the Governor, based on the agency's independent 1557 judgment of its needs. However, a state agency must may not 1558 submit its complete legislative budget request, including all 1559 supporting forms and schedules required by this chapter, no 1560 later than September 15 of each odd-numbered year and no later 1561 than October 15 of each even-numbered year unless an alternative 1562 date is agreed to be in the best interest of the state by the 1563 Governor and the chairs of the legislative appropriations 1564 committees.

1565 The judicial branch and the Division of Administrative (2)1566 Hearings shall submit their complete legislative budget requests 1567 directly to the Legislature with a copy to the Governor, as 1568 chief budget officer of the state, in the form and manner as 1569 prescribed in the budget instructions. However, the complete 1570 legislative budget requests, including all supporting forms and 1571 schedules required by this chapter, shall be submitted no later 1572 than September 15 of each odd-numbered year and no later than October 15 of each even-numbered year unless an alternative date 1573 is agreed to be in the best interest of the state by the 1574 1575 Governor and the chairs of the legislative appropriations

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committees. 1576 1577 Section 18. Section 216.052, Florida Statutes, is 1578 repealed. 1579 Section 19. Subsection (5) of section 216.134, Florida 1580 Statutes, is amended to read: 1581 216.134 Consensus estimating conferences; general 1582 provisions.-1583 (5) All sessions and meetings of a consensus estimating 1584 conference shall be open to the public. At least 24 hours before 1585 a scheduled session or meeting of a consensus estimating 1586 conference, the Office of Economic and Demographic Research 1587 shall make available to the public all materials, unless exempt 1588 from s. 119.07(1), that will be considered by the conference. 1589 The President of the Senate and the Speaker of the House of 1590 Representatives, jointly, shall be the sole judge for the 1591 interpretation, implementation, and enforcement of this 1592 subsection. 1593 Paragraph (b) of subsection (2) of section Section 20. 1594 216.177, Florida Statutes, is amended to read: 1595 216.177 Appropriations acts, statement of intent, 1596 violation, notice, review and objection procedures.-1597 (2)1598 (b) If the chair or the and vice chair of the Legislative Budget Commission or the President of the Senate or and the 1599

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Speaker of the House of Representatives timely advises advise,

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1601 in writing, the Executive Office of the Governor or the Chief 1602 Justice of the Supreme Court that an action or a proposed 1603 action, including any expenditure of funds resulting from the 1604 settlement of litigation involving a state agency or officer, 1605 regardless of whether subject to the notice and review 1606 requirements of this chapter or not, exceeds the delegated 1607 authority of the Executive Office of the Governor for the 1608 executive branch or the Chief Justice for the judicial branch, 1609 respectively, or is contrary to legislative policy and intent, 1610 the Governor or the Chief Justice of the Supreme Court shall 1611 void such action and instruct the affected state agency or 1612 entity of the judicial branch to change immediately its spending 1613 action or spending proposal until the Legislative Budget 1614 Commission or the Legislature addresses the issue. The written 1615 documentation shall indicate the specific reasons that an action 1616 or proposed action exceeds the delegated authority or is 1617 contrary to legislative policy and intent.

Section 21. Subsection (6) of section 216.192, Florida
Statutes, is amended to read:

1620

216.192 Release of appropriations; revision of budgets.-

(6) All budget actions, including the approval of annual release plans, taken pursuant to the provisions of this section are subject to the notice and review procedures set forth in s. 216.177.

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Section 22. Paragraph (b) of subsection (1) of section

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1626 **216.222, Florida Statutes, is amended to read:**

1627 216.222 Budget Stabilization Fund; criteria for 1628 withdrawing moneys.-

1629 (1) Moneys in the Budget Stabilization Fund may be1630 transferred to the General Revenue Fund for:

(b) Providing funding for an emergency as defined in s.
252.34. The emergency must have been declared by the Governor
pursuant to s. 252.36 or declared by law. Such a transfer must
be made pursuant to s. 252.37, subject to the conditions in that
section, or pursuant to an appropriation by law.

1636Section 23. Paragraph (a) of subsection (1) of section1637216.231, Florida Statutes, is amended to read:

1638 216.231 Release of certain classified appropriations.-1639 (1) (a) Any appropriation to the Executive Office of the 1640 Governor which is classified as an emergency, as defined in s. 1641 252.34, may be released only with the approval of the Governor. 1642 The state agency, or the judicial branch, desiring the use of 1643 the emergency appropriation shall submit to the Executive Office 1644 of the Governor application in writing setting forth the facts 1645 from which the alleged need arises. The Executive Office of the 1646 Governor shall, at a public hearing, review such application 1647 promptly and approve or disapprove the applications as the 1648 circumstances may warrant. All actions of the Executive Office 1649 of the Governor shall be reported to the legislative appropriations committees, and the committees may advise the 1650

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1651 Executive Office of the Governor relative to the release of such 1652 funds. However, for an emergency that has been renewed pursuant 1653 to s. 252.36, any additional appropriation of funds is subject 1654 to the notice, review, and objection procedures set forth in s. 1655 216.177. 1656 Section 24. Subsection (4) of section 216.262, Florida 1657 Statutes, is amended to read: 1658 216.262 Authorized positions.-1659 Notwithstanding the provisions of this chapter (4) 1660 relating to increasing the number of authorized positions, and 1661 for the 2024-2025 fiscal year only, if the actual inmate 1662 population of the Department of Corrections in the current 1663 fiscal year exceeds the inmate population projections of the 1664 most recently adopted forecast published by the December 15, 1665 2023, Criminal Justice Estimating Conference for the current 1666 fiscal year by 1 percent for 2 consecutive months or 2 percent 1667 for any month, the Executive Office of the Governor, with the 1668 approval of the Legislative Budget Commission, shall immediately 1669 notify the Criminal Justice Estimating Conference, which shall 1670 convene as soon as possible to revise the estimates. The 1671 Department of Corrections may then submit a budget amendment 1672 requesting the establishment of positions in excess of the 1673 number authorized by the Legislature and additional appropriations from unallocated general revenue sufficient to 1674 1675 provide for essential staff, fixed capital improvements, and

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1676 other resources to provide classification, security, food 1677 services, health services, and other variable expenses within 1678 the institutions to accommodate the estimated increase in the 1679 inmate population. All actions taken pursuant to this subsection 1680 are subject to review and approval by the Legislative Budget 1681 Commission. This subsection expires July 1, 2025.

Section 25. Paragraph (b) of subsection (1) of section 216.292, Florida Statutes, is redesignated as paragraph (c), paragraph (a) of subsection (1), paragraph (a) of subsection (2), and paragraph (d) of subsection (4) are amended, and a new paragraph (b) is added to subsection (1) of that section, to read:

1688

216.292 Appropriations nontransferable; exceptions.-

1689 (1) (a) Funds provided in the General Appropriations Act or 1690 as otherwise expressly provided by law shall be expended only 1691 for the purpose for which appropriated, except that such moneys may be transferred as provided in this section when it is 1692 1693 determined to be in the best interest of the state. 1694 Appropriations for fixed capital outlay may not be expended for 1695 any other purpose. Appropriations may not be transferred between 1696 state agencies, or between a state agency and the judicial 1697 branch, unless specifically authorized in the General 1698 Appropriations Act or otherwise expressly provided by law. (b) 1699 The Executive Office of the Governor may transfer

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funds within and between state agencies for the sole purpose of

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1701 <u>implementing statewide distributions for Risk Management</u> 1702 <u>Insurance, Human Resource Services, Department of Administrative</u> 1703 <u>Hearings, and Data Processing Services. Transfers and</u> 1704 <u>adjustments are subject to the notice, review, and objection</u> 1705 <u>procedures of s. 216.177.</u>

1706 (2) The following transfers are authorized to be made by 1707 the head of each department or the Chief Justice of the Supreme 1708 Court whenever it is deemed necessary by reason of changed 1709 conditions:

(a) The transfer of appropriations funded from identical
funding sources, except appropriations for fixed capital outlay,
and the transfer of amounts included within the total original
approved budget and plans of releases of appropriations as
furnished pursuant to ss. 216.181 and 216.192, as follows:

1715 1. Between categories of appropriations within a budget 1716 entity, if no category of appropriation is increased or 1717 decreased by more than 5 percent of the original approved budget 1718 or \$250,000, whichever is greater, by all action taken under 1719 this subsection.

2. Between budget entities within identical categories of appropriations, if no category of appropriation is increased or decreased by more than 5 percent of the original approved budget or \$250,000, whichever is greater, by all action taken under this subsection.

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3. Any agency exceeding salary rate established pursuant

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1726 to s. 216.181(8) on June 30th of any fiscal year shall not be 1727 authorized to make transfers pursuant to subparagraphs 1. and 2. 1728 in the subsequent fiscal year.

4. Notice of proposed transfers under subparagraphs 1. and 2. shall be provided to the Executive Office of the Governor and the chairs of the legislative appropriations committees at least 3 days <u>before</u> prior to agency implementation in order to provide an opportunity for review. The review shall be limited to ensuring that the transfer is in compliance with the requirements of this paragraph.

5. For the 2024-2025 fiscal year, The review shall ensure that transfers proposed pursuant to this paragraph comply with this chapter, maximize the use of available and appropriate trust funds, and are not contrary to legislative policy and intent. This subparagraph expires July 1, 2025.

(4) The following transfers are authorized with the approval of the Legislative Budget Commission. Unless waived by the chair and vice chair of the commission, notice of such transfers must be provided 14 days before the commission meeting:

(d) The transfers necessary to accomplish the purposes of reorganization within state agencies or the judicial branch authorized by the Legislature when the necessary adjustments of appropriations and positions have not been provided in the General Appropriations Act.

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1751 Section 26. Paragraph (b) of subsection (1) of section 1752 252.36, Florida Statutes, is amended to read: 1753 252.36 Emergency management powers of the Governor.-1754 (1)1755 (b) Pursuant to the authority vested in her or him under 1756 paragraph (a), the Governor may issue executive orders, 1757 proclamations, and rules and may amend or rescind them. Such 1758 executive orders, proclamations, and rules shall have the force and effect of law. An executive order, a proclamation, or a rule 1759 1760 must be limited to a duration of not more than 60 days and may 1761 be renewed as necessary during the duration of the emergency. If 1762 renewed, the order, proclamation, or rule must specifically 1763 state which provisions are being renewed. Notwithstanding ss. 1764 216.231 and 252.37, the appropriation of funds for an emergency 1765 that exceeds 60 days in duration is subject to the notice, 1766 review, and objection procedures set forth in s. 216.177. Section 27. Subsection (5) is added to section 409.8134, 1767 1768 Florida Statutes, to read: 1769 409.8134 Program expenditure ceiling; enrollment; budget 1770 amendments.-1771 (5) Notwithstanding ss. 216.181 and 216.292, the agency and the department may each submit a budget amendment, subject 1772 to the notice, review, and objection procedures of s. 216.177, 1773 1774 to realign funding within the Florida Kidcare program appropriation categories, or to increase budget authority in the 1775

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1776 Children's Medical Services network category, to address 1777 projected surpluses and deficits within the program or to 1778 maximize the use of state trust funds. A single budget amendment 1779 may be submitted by the agency and the department in the last 1780 quarter of the fiscal year. 1781 Section 28. Subsection (9) is added to section 409.902, 1782 Florida Statutes, to read: 1783 409.902 Designated single state agency; payment 1784 requirements; program title; release of medical records; budget 1785 amendments.-(9) Notwithstanding ss. 216.181 and 216.292, the agency 1786 1787 may submit a budget amendment, subject to the notice, review, and objection procedures of s. 216.177, to realign funding 1788 1789 within the Medicaid program appropriation categories to address 1790 projected surpluses and deficits within the program and to 1791 maximize the use of state trust funds. A single budget amendment 1792 may be submitted by the agency in the last quarter of the fiscal 1793 year. 1794 Section 29. Paragraph (a) of subsection (7) of section 1795 20.055, Florida Statutes, is amended to read: 1796 20.055 Agency inspectors general.-1797 In carrying out the investigative duties and (7)1798 responsibilities specified in this section, each inspector general shall initiate, conduct, supervise, and coordinate 1799 1800 investigations designed to detect, deter, prevent, and eradicate

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1801 fraud, waste, mismanagement, misconduct, and other abuses in 1802 state government. For these purposes, each inspector general 1803 shall: 1804 Receive complaints and coordinate all activities of (a) 1805 the agency as required by the Whistle-blower's Act pursuant to ss. 112.3187-112.31901 ss. 112.3187-112.31895. 1806 1807 Section 30. Subsection (13) of section 760.06, Florida 1808 Statutes, is amended to read: 1809 760.06 Powers of the commission.-Within the limitations 1810 provided by law, the commission shall have the following powers: 1811 (13) To receive complaints and coordinate all activities 1812 as required by the Whistle-blower's Act pursuant to ss. 112.3187-112.31901 ss. 112.3187-112.31895. 1813 1814 Section 31. (1) (a) Each state agency must review the 1815 agency's rules imposing audit requirements on public or private 1816 entities and report any such rule that is not specified in 1817 statute to the Joint Legislative Auditing Committee. 1818 The Auditor General, the Joint Legislative Auditing (b) 1819 Committee, and the Office of Program Policy Analysis and 1820 Government Accountability must jointly review all statutory 1821 audit requirements imposed on public or private entities. 1822 (2) (a) By October 1, 2026, the Auditor General, the Joint Legislative Auditing Committee, and the Office of Program Policy 1823 1824 Analysis and Government Accountability shall deliver a report to the President of the Senate, the Speaker of the House of 1825

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1826 Representatives, and the Chief Inspector General that contains 1827 the following information for each requirement identified in 1828 subsection (1): 1829 1. The citation for the requirement. 1830 2. A recommendation as to the characterization of the 1831 requirement as a financial audit, an operational audit, a 1832 performance audit, or an examination. 1833 3. An estimate of the average annual personnel and 1834 administrative costs of administering or overseeing the 1835 requirement. 1836 4. A recommendation as to which unit of the Florida 1837 Accountability Office should administer the requirement. 1838 Suggestions for any necessary revisions to the 5. 1839 requirement, the definitions in s. 11.45, Florida Statutes, and 1840 related statutes to provide clarity and to better conform the 1841 wording of such provisions to the principles and language of the 1842 Government Accountability Office's Government Auditing 1843 Standards, 2024 edition, or any other pertinent auditing or 1844 investigation standards. 1845 The President of the Senate and Speaker of the House (b) 1846 of Representatives may provide additional legislative personnel 1847 and support as necessary to carry out this subsection. 1848 (3) The Administrative Procedures Committee and the 1849 Division of Law Revision shall provide any assistance necessary 1850 to carry out this section.

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FLORIDA HOUSE OF REPRESE	NTATIVES
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2025

1851 Section 32. Except as otherwise expressly provided in this 1852 act, this act shall take effect July 1, 2025.

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