

By Senator Calatayud

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A bill to be entitled  
An act relating to affordable housing; amending ss.  
125.01055 and 166.04151, F.S.; requiring counties and  
municipalities, respectively, to authorize certain  
residential use on property owned by a county,  
municipality, or school district under certain  
circumstances; providing requirements for certain  
proposed developments; prohibiting counties and  
municipalities, respectively, from restricting the  
height of certain proposed developments through other  
dimensional means and from requiring certain setbacks  
or stepbacks; revising the definitions of the terms  
"commercial use" and "industrial use"; authorizing  
applicants for certain proposed developments to notify  
the county or municipality, as applicable, by a  
specified date of intent to proceed under certain  
provisions; requiring counties and municipalities to  
allow certain applicants to submit revised  
applications, written requests, and notices of intent  
to account for changes made by the act; amending s.  
333.03, F.S.; providing an exception authorizing the  
applicability of certain provisions to certain  
proposed developments, if approved by the governing  
body of an airport; amending s. 760.22, F.S.; revising  
the definition of the term "person"; amending s.  
760.26, F.S.; revising a prohibition on discriminatory  
practices in land use decisions and in permitting of  
development to include housing that is affordable;  
amending s. 760.35, F.S.; waiving the state's

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sovereign immunity for certain causes of action based upon housing discrimination; providing applicability; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraphs (a), (d), and (n) of subsection (7) of section 125.01055, Florida Statutes, are amended to read:

125.01055 Affordable housing.—

(7)(a) A county must authorize multifamily and mixed-use residential as allowable uses in any area zoned for commercial, industrial, or mixed use, ~~and~~ in portions of any flexibly zoned area such as a planned unit development permitted for commercial, industrial, or mixed use, and on property owned by a county, municipality, or school district, if at least 40 percent of the residential units in a proposed multifamily development are rental units that, for a period of at least 30 years, are affordable as defined in s. 420.0004. Notwithstanding any other law, local ordinance, or regulation to the contrary, a county may not require a proposed multifamily development to obtain a zoning or land use change, special exception, conditional use approval, variance, transfer of density or development units, amendment to a development of regional impact, or comprehensive plan amendment for the building height, zoning, and densities authorized under this subsection. For mixed-use residential projects, at least 65 percent of the total square footage must be used for residential purposes. The county may not require that more than 10 percent of the total square footage of such mixed-use residential projects be used for nonresidential

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59 purposes. A proposed development on property owned by a county,  
60 municipality, or school district must be within the geographic  
61 boundaries of the respective county, municipality, or school  
62 district, and the respective county, municipality, or school  
63 district must be a party to the application for the proposed  
64 development.

65 (d)1. A county may not restrict the height of a proposed  
66 development authorized under this subsection below the highest  
67 currently allowed, or allowed on July 1, 2023, height for a  
68 commercial or residential building located in its jurisdiction  
69 within 1 mile of the proposed development or three stories,  
70 whichever is higher. A county may not restrict height below the  
71 height authorized under this paragraph through other dimensional  
72 means, such as height determined by setbacks or stepbacks, or  
73 vice versa, or require setbacks or stepbacks that are more  
74 restrictive than the minimum setbacks or stepbacks of the  
75 underlying zoning applicable to the proposed development. For  
76 purposes of this paragraph, the term "highest currently allowed  
77 height" does not include the height of any building that met the  
78 requirements of this subsection or the height of any building  
79 that has received any bonus, variance, or other special  
80 exception for height provided in the county's land development  
81 regulations as an incentive for development.

82 2. If the proposed development is adjacent to, on two or  
83 more sides, a parcel zoned for single-family residential use  
84 which is within a single-family residential development with at  
85 least 25 contiguous single-family homes, the county may restrict  
86 the height of the proposed development to 150 percent of the  
87 tallest building on any property adjacent to the proposed

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development, the highest currently allowed, or allowed on July 1, 2023, height for the property provided in the county's land development regulations, or three stories, whichever is higher, not to exceed 10 stories. For the purposes of this paragraph, the term "adjacent to" means those properties sharing more than one point of a property line, but does not include properties separated by a public road.

3. If the proposed development is on a parcel with a contributing structure or building within a historic district which was listed in the National Register of Historic Places before January 1, 2000, or is on a parcel with a structure or building individually listed in the National Register of Historic Places, the county may restrict the height of the proposed development to the highest currently allowed, or allowed on July 1, 2023, height for a commercial or residential building located in its jurisdiction within three-fourths of a mile of the proposed development or three stories, whichever is higher. The term "highest currently allowed" in this paragraph includes the maximum height allowed for any building in a zoning district irrespective of any conditions.

(n) As used in this subsection, the term:

1. "Commercial use" means activities associated with the sale, rental, or distribution of products or the performance of services related thereto. The term includes, but is not limited to, such uses or activities as retail sales; wholesale sales; rentals of equipment, goods, or products; offices; restaurants; public lodging establishments as described in s. 509.242(1)(a); food service vendors; sports arenas; theaters; tourist attractions; and other for-profit business activities. A parcel

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117 zoned to permit such uses by right without the requirement to  
118 obtain a variance or waiver is considered commercial use for the  
119 purposes of this section, irrespective of the local land  
120 development regulation's listed category or title. The term does  
121 not include home-based businesses or cottage food operations  
122 undertaken on residential property, public lodging  
123 establishments as described in s. 509.242(1)(c), or uses that  
124 are accessory, ancillary, incidental to the allowable uses, or  
125 allowed only on a temporary basis. Recreational uses, such as  
126 golf courses, tennis courts, swimming pools, and clubhouses,  
127 within an area designated for residential use are not commercial  
128 use, irrespective of how they are operated. Farms and farm  
129 operations as those terms are defined in s. 823.14(3) and uses  
130 associated therewith, including the packaging and sale of  
131 products raised on the premises, are not commercial use.

132 2. "Industrial use" means activities associated with the  
133 manufacture, assembly, processing, or storage of products or the  
134 performance of services related thereto. The term includes, but  
135 is not limited to, such uses or activities as automobile  
136 manufacturing or repair, boat manufacturing or repair, junk  
137 yards, meat packing facilities, citrus processing and packing  
138 facilities, produce processing and packing facilities,  
139 electrical generating plants, water treatment plants, sewage  
140 treatment plants, and solid waste disposal sites. A parcel zoned  
141 to permit such uses by right without the requirement to obtain a  
142 variance or waiver is considered industrial use for the purposes  
143 of this section, irrespective of the local land development  
144 regulation's listed category or title. The term does not include  
145 uses that are accessory, ancillary, incidental to the allowable

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uses, or allowed only on a temporary basis. Recreational uses, such as golf courses, tennis courts, swimming pools, and clubhouses, within an area designated for residential use are not industrial use, irrespective of how they are operated. Farms and farm operations as those terms are defined in s. 823.14(3) and uses associated therewith, including the packaging and sale of products raised on the premises, are not industrial use.

3. "Mixed use" means any use that combines multiple types of approved land uses from at least two of the residential use, commercial use, and industrial use categories. The term does not include uses that are accessory, ancillary, incidental to the allowable uses, or allowed only on a temporary basis. Recreational uses, such as golf courses, tennis courts, swimming pools, and clubhouses, within an area designated for residential use are not mixed use, irrespective of how they are operated.

4. "Planned unit development" has the same meaning as provided in s. 163.3202(5)(b).

Section 2. Paragraphs (a), (d), and (n) of subsection (7) of section 166.04151, Florida Statutes, are amended to read:

166.04151 Affordable housing.—

(7)(a) A municipality must authorize multifamily and mixed-use residential as allowable uses in any area zoned for commercial, industrial, or mixed use, ~~and~~ in portions of any flexibly zoned area such as a planned unit development permitted for commercial, industrial, or mixed use, and on property owned by a county, municipality, or school district, if at least 40 percent of the residential units in a proposed multifamily development are rental units that, for a period of at least 30 years, are affordable as defined in s. 420.0004. Notwithstanding

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any other law, local ordinance, or regulation to the contrary, a municipality may not require a proposed multifamily development to obtain a zoning or land use change, special exception, conditional use approval, variance, transfer of density or development units, amendment to a development of regional impact, amendment to a municipal charter, or comprehensive plan amendment for the building height, zoning, and densities authorized under this subsection. For mixed-use residential projects, at least 65 percent of the total square footage must be used for residential purposes. The municipality may not require that more than 10 percent of the total square footage of such mixed-use residential projects be used for nonresidential purposes. A proposed development on property owned by a county, municipality, or school district must be within the geographic boundaries of the respective county, municipality, or school district, and the respective county, municipality, or school district must be a party to the application for the proposed development.

(d)1. A municipality may not restrict the height of a proposed development authorized under this subsection below the highest currently allowed, or allowed on July 1, 2023, height for a commercial or residential building located in its jurisdiction within 1 mile of the proposed development or three stories, whichever is higher. A municipality may not restrict height below the height authorized under this paragraph through other dimensional means, such as height determined by setbacks or stepbacks, or vice versa, or require setbacks or stepbacks that are more restrictive than the minimum setbacks or stepbacks of the underlying zoning applicable to the proposed development.

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For purposes of this paragraph, the term "highest currently allowed height" does not include the height of any building that met the requirements of this subsection or the height of any building that has received any bonus, variance, or other special exception for height provided in the municipality's land development regulations as an incentive for development.

2. If the proposed development is adjacent to, on two or more sides, a parcel zoned for single-family residential use that is within a single-family residential development with at least 25 contiguous single-family homes, the municipality may restrict the height of the proposed development to 150 percent of the tallest building on any property adjacent to the proposed development, the highest currently allowed, or allowed on July 1, 2023, height for the property provided in the municipality's land development regulations, or three stories, whichever is higher, not to exceed 10 stories. For the purposes of this paragraph, the term "adjacent to" means those properties sharing more than one point of a property line, but does not include properties separated by a public road or body of water, including manmade lakes or ponds. For a proposed development located within a municipality within an area of critical state concern as designated by s. 380.0552 or chapter 28-36, Florida Administrative Code, the term "story" includes only the habitable space above the base flood elevation as designated by the Federal Emergency Management Agency in the most current Flood Insurance Rate Map. A story may not exceed 10 feet in height measured from finished floor to finished floor, including space for mechanical equipment. The highest story may not exceed 10 feet from finished floor to the top plate.



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233           3. If the proposed development is on a parcel with a  
234 contributing structure or building within a historic district  
235 which was listed in the National Register of Historic Places  
236 before January 1, 2000, or is on a parcel with a structure or  
237 building individually listed in the National Register of  
238 Historic Places, the municipality may restrict the height of the  
239 proposed development to the highest currently allowed, or  
240 allowed on July 1, 2023, height for a commercial or residential  
241 building located in its jurisdiction within three-fourths of a  
242 mile of the proposed development or three stories, whichever is  
243 higher. The term "highest currently allowed" in this paragraph  
244 includes the maximum height allowed for any building in a zoning  
245 district irrespective of any conditions.

246           (n) As used in this subsection, the term:

247           1. "Commercial use" means activities associated with the  
248 sale, rental, or distribution of products or the performance of  
249 services related thereto. The term includes, but is not limited  
250 to, such uses or activities as retail sales; wholesale sales;  
251 rentals of equipment, goods, or products; offices; restaurants;  
252 public lodging establishments as described in s. 509.242(1)(a);  
253 food service vendors; sports arenas; theaters; tourist  
254 attractions; and other for-profit business activities. A parcel  
255 zoned to permit such uses by right without the requirement to  
256 obtain a variance or waiver is considered commercial use for the  
257 purposes of this section, irrespective of the local land  
258 development regulation's listed category or title. The term does  
259 not include home-based businesses or cottage food operations  
260 undertaken on residential property, public lodging  
261 establishments as described in s. 509.242(1)(c), or uses that

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are accessory, ancillary, incidental to the allowable uses, or allowed only on a temporary basis. Recreational uses, such as golf courses, tennis courts, swimming pools, and clubhouses, within an area designated for residential use are not commercial use, irrespective of how they are operated. Farms and farm operations as those terms are defined in s. 823.14(3) and uses associated therewith, including the packaging and sale of products raised on the premises, are not commercial use.

2. "Industrial use" means activities associated with the manufacture, assembly, processing, or storage of products or the performance of services related thereto. The term includes, but is not limited to, such uses or activities as automobile manufacturing or repair, boat manufacturing or repair, junk yards, meat packing facilities, citrus processing and packing facilities, produce processing and packing facilities, electrical generating plants, water treatment plants, sewage treatment plants, and solid waste disposal sites. A parcel zoned to permit such uses by right without the requirement to obtain a variance or waiver is considered industrial use for the purposes of this section, irrespective of the local land development regulation's listed category or title. The term does not include uses that are accessory, ancillary, incidental to the allowable uses, or allowed only on a temporary basis. Recreational uses, such as golf courses, tennis courts, swimming pools, and clubhouses, within an area designated for residential use are not industrial use, irrespective of how they are operated. Farms and farm operations as those terms are defined in s. 823.14(3) and uses associated therewith, including the packaging and sale of products raised on the premises, are not industrial use.

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291 3. "Mixed use" means any use that combines multiple types  
292 of approved land uses from at least two of the residential use,  
293 commercial use, and industrial use categories. The term does not  
294 include uses that are accessory, ancillary, incidental to the  
295 allowable uses, or allowed only on a temporary basis.

296 Recreational uses, such as golf courses, tennis courts, swimming  
297 pools, and clubhouses, within an area designated for residential  
298 use are not mixed use, irrespective of how they are operated.

299 4. "Planned unit development" has the same meaning as  
300 provided in s. 163.3202(5)(b).

301 Section 3. An applicant for a proposed development  
302 authorized under s. 125.01055(7), Florida Statutes, or s.  
303 166.04151(7), Florida Statutes, who submitted an application, a  
304 written request, or a notice of intent to use such provisions to  
305 the county or municipality and which application, written  
306 request, or notice of intent has been received by the county or  
307 municipality, as applicable, before July 1, 2026, may notify the  
308 county or municipality by July 1, 2026, of its intent to proceed  
309 under the provisions of s. 125.01055(7), Florida Statutes, or s.  
310 166.04151(7), Florida Statutes, as they existed at the time of  
311 submittal. A county or municipality, as applicable, shall allow  
312 an applicant who submitted such an application, written request,  
313 or notice of intent before July 1, 2026, the opportunity to  
314 submit a revised application, written request, or notice of  
315 intent to account for the changes made by this act.

316 Section 4. Subsection (5) of section 333.03, Florida  
317 Statutes, is amended to read:

318 333.03 Requirement to adopt airport zoning regulations.—

319 (5) Sections 125.01055(7) and 166.04151(7) do not apply to

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any of the following, unless the respective application is approved by the governing body of the airport:

(a) A proposed development near a runway within one-quarter of a mile laterally from the runway edge and within an area that is the width of one-quarter of a mile extending at right angles from the end of the runway for a distance of 10,000 feet of any existing airport runway or planned airport runway identified in the local government's airport master plan.

(b) A proposed development within any airport noise zone identified in the federal land use compatibility table or in a land-use zoning or airport noise regulation adopted by the local government.

(c) A proposed development that exceeds maximum height restrictions identified in the political subdivision's airport zoning regulation adopted pursuant to this section.

Section 5. Subsection (8) of section 760.22, Florida Statutes, is amended to read:

760.22 Definitions.—As used in ss. 760.20-760.37, the term:

(8) "Person" includes one or more individuals, corporations, partnerships, associations, labor organizations, legal representatives, mutual companies, joint-stock companies, trusts, unincorporated organizations, trustees, trustees in bankruptcy, receivers, ~~and~~ fiduciaries, agencies, governmental entities, and other legal or commercial entities.

Section 6. Section 760.26, Florida Statutes, is amended to read:

760.26 Prohibited discrimination in land use decisions and in permitting of development.—It is unlawful to discriminate in land use decisions or in the permitting of development based on

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349 race, color, national origin, sex, disability, familial status,  
350 or religion, or, except as otherwise provided by law, based on  
351 the source of financing of a development or proposed  
352 development, including, but not limited to, financing of a  
353 development or on a proposed development for housing that is  
354 affordable as defined in s. 420.0004.

355 Section 7. Subsection (4) of section 760.35, Florida  
356 Statutes, is amended to read:

357 760.35 Civil actions and relief; administrative  
358 procedures.—

359 (4) If the court finds that a person has engaged in a  
360 discriminatory housing practice ~~has occurred~~, it must ~~shall~~  
361 issue an order prohibiting the practice and providing  
362 affirmative relief from the effects of the practice, including  
363 injunctive and other equitable relief, actual and punitive  
364 damages, and reasonable attorney fees and costs. In accordance  
365 with s. 13, Art. X of the State Constitution, the state, for  
366 itself and its agencies or political subdivisions, waives  
367 sovereign immunity for a cause of action based upon the  
368 application of this section. Such waiver is limited only to  
369 actions brought under this section.

370 Section 8. This act shall take effect July 1, 2026.